S-036 (10/2008) Page 1 of 1

2012 Regular Session

The Florida Senate COMMITTEE MEETING EXPANDED AGENDA

REGULATED INDUSTRIES Senator Jones, Chair Senator Sachs, Vice Chair

MEETING DATE: Wednesday, December 7, 2011

TIME: 9:30 a.m.—12:30 p.m.

PLACE: Toni Jennings Committee Room, 110 Senate Office Building

MEMBERS: Senator Jones, Chair, Senator Sachs, Vice Chair, Senators Altman, Bogdanoff, Braynon, Dean, Diaz de la Portilla, Rich, Siplin, and Thrasher

Destination Resorts Workshop BILL NO. and INTRODUCER BILL DESCRIPTION and SENATE COMMITTEE ACTIONS Discussed COMMITTEE ACTION

Other Related Meeting Documents



Why the Florida Lottery?



Purpose

"... to operate the state lottery ... so as to maximize revenues [for the Educational Enhancement Trust Fund] in a manner consonant with the dignity of the state and the welfare of its citizens."

Legislative Intent

"That the lottery games be operated by a department of state government that functions as much as possible in the manner of an entrepreneurial business enterprise."

Requirement to Publicize Education Funding Role

24.1215 **Duty to inform public of lottery's significance to education**.—The Department of the Lottery shall inform the public about the significance of lottery funding to the state's overall system of public education. (Fla.Stat.)

Florida Lottery Bright Futures

1

Recent Lottery Accomplishments & Performance Measures















3

Breaking Sales Records



NOVEMBER 30 LOTTERY REVENUE ESTIMATING CONFERENCE (REC)

<u>SALES</u> forecasts revised upward for this fiscal year and next to new all-time record levels

FY 2011-12



\$154 million to \$4.26 billion

FY 2012-13



\$162 million to \$4.34 billion

EETF forecasts increased for both years, with expectation of a new all-time record in FY 2012-13

FY 2011-12



\$47 million to \$1.26 billion

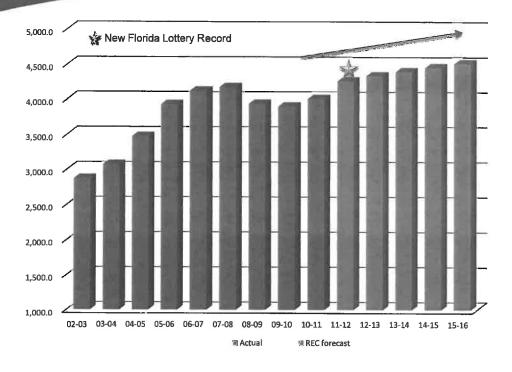
FY 2012-13



\$47 million to \$1.29 billion

Sales Trend (In Millions - based on actual Nov. REC forecast)

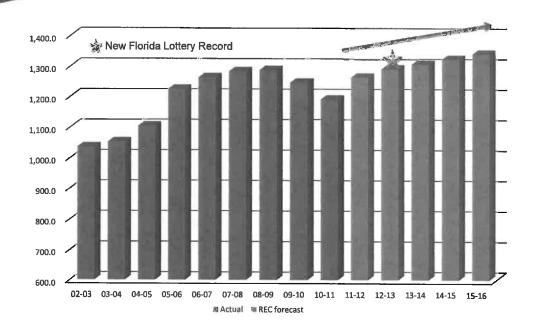




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Educational Enhancement Trust Fund (EETF) (In Millions)







\$23 Billion to Education since 1988.



Lauderdale Manors Elementary School Broward County (Opened in 2010)

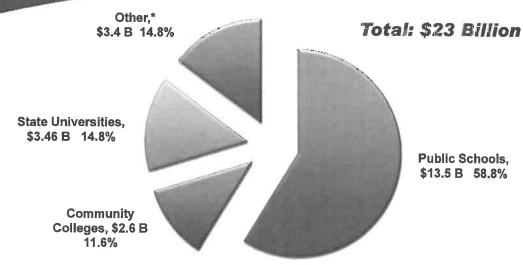


Koa Elementary School Osceola County (Opened in 2009)

7

Educational Enhancement Trust Fund (EETF) FY 1987-88 through FY 2010-11 (In Billions)





Public Schools, \$13.5 B 58.8%

Total Cumulative Appropriations FY 1988 - FY 2011

Efficient Operations



- New tenant to share office space costs--Office of Early Learning now occupies 14,800+ sq. ft. of office space. <u>\$251,090 annual savings/"EETF".</u>
- 2. The Florida Lottery's operating expenses as a percentage of sales (3.3%) rank it <u>3rd best (lowest) among U.S. lotteries</u>, behind only Massachusetts and New Jersey.
- 3. Florida Lottery's advertising-to-sales ratio (0.9%) is the <u>32nd</u> lowest among the <u>44 U.S. lotteries</u>.
- 4. Florida Lottery has been driving down the cost of advertising production as a percentage of sales—at 5.5%, now the 6th lowest among U.S. lotteries.

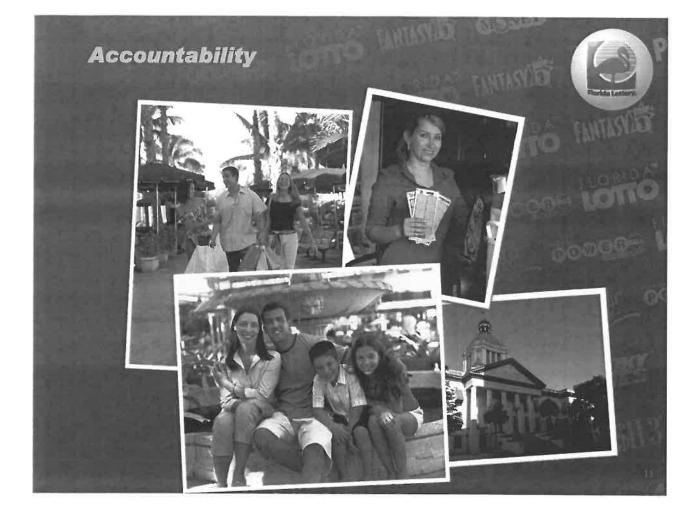
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U.S. Lotteries Ranked by FY11 Total Sales



Rank	U.S. Lotteries	Total Sales (\$ Millions)	Population (in millions)
1	New York	6,759	19.6
2	Massachusetts	4,403	6.6
3	Florida	4,009	18.7
4	Texas (est)	3,783	25.2
5	Georgia	3,598	9.9
6	California	3,439	37.3
7	Pennsylvania	3,208	12.6
8	New Jersey	2,636	8.7
9	Ohio	2,596	11.5
10	Michigan (est)	2,364	9.9

Note: Excludes Video Lottery Sales





Weekly: Sales continually monitored by Legislature's Economic and Demographic Research

Office (EDR) and the Office of Program Policy Analysis & Government Accountability;

Weekly Accomplishments & Issues Report to Governor.

Monthly: Financial activities reported to Governor and Legislative Leadership;

Accomplishments & Issues Report to Governor.

Quarterly: Instant Ticket Vending Machines Performance Reports to Appropriations Chairmen:

Accomplishments & Issues Report to Governor.

Annual: Financial Audit by Auditor General

Performance and Efficiency Analysis by OPPAGA

Official Statement Update to Revenue Bonds required by SEC

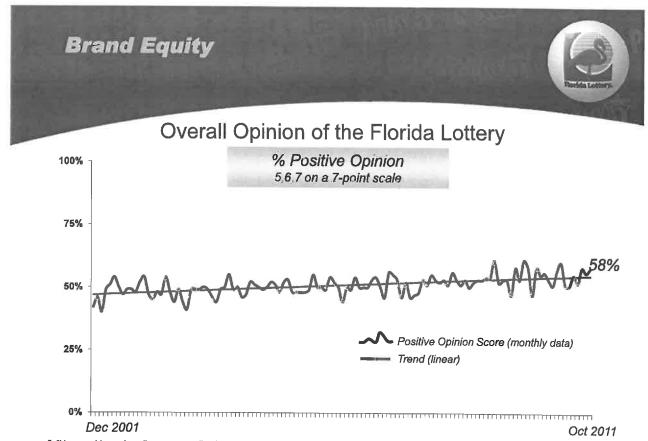
Biennial: Security Audit by Independent Consultant required by statute

Intermittent: Program audits by Auditor General; sales forecasts revised by Revenue Estimating

Conference at least twice yearly; financial statements for bond issuances.

Continuous program and issue analysis by Lottery Inspector General



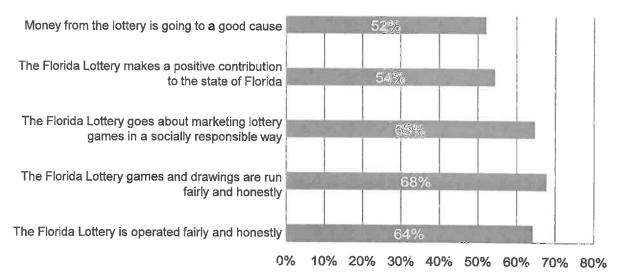


c2. "How would you describe your overall opinion of the Florida Lottery on a scale from 1 to 7, where '1' means your opinion is 'Very Negative' and '7' means your opinion is 'Very Positive?"

Brand Equity



Percentages of Florida Adult Survey Respondents Agreeing with Statements about the Florida Lottery: 2010



Source: 6,006 Florida adults surveyed Jan-Dec 2010

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Future Success Factors And Influencers



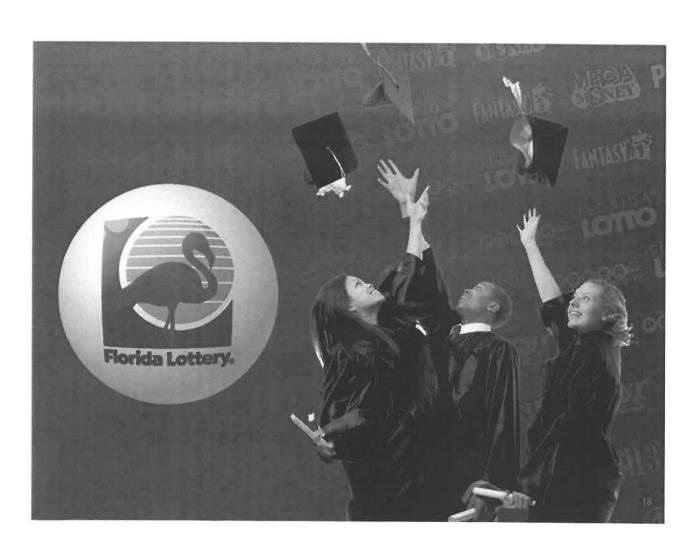
In Summary

- 1. To fulfill its mission the Lottery requires maintaining flexibility, with accountability,
- 2. The ability to seize opportunities in a responsible way,
- 3. The **entrepreneurial approach** envisioned in the original lottery legislation (Ch.24, Fla.Stat.),
- 4. And it must be able to **compete effectively** with alternative consumer entertainment products.

Future Success Factors And Influencers



- The Florida Lottery was established for a particular public purpose: to generate revenue for education.
- For nearly 25 years, the Lottery has demonstrated its commitment to this mission, generating over \$23 billion for education and doing so with responsibility and integrity.
- Florida has in place the governance and accountability structure for this lottery to continue to be among the best in the nation.



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Regulated Industries Committee December 2011

Impact of Casino Expansion on Seminole Indian Compact

Seminole Indian Compact

- Compact required by the Indian Gaming Regulatory Act to conduct Class III gaming.
- April 2010: Governor and Tribe executed a gaming compact that authorized specified Class III gaming at seven Tribal facilities.
- Legislature ratified Compact (ch. 2010-29, L.O.F.)
- In exchange for partial but substantial gaming exclusivity, the Tribe agreed to "Revenue Share" with the state.

Revenue Sharing Payments

- Compact effective July 2010.
- Compact provided minimum payments as follows:
 - Year One: \$150 million dollars
 - Year Two: \$150 million dollars
 - Year Three: \$233 million dollars
 - Year Four: \$233 million dollars
 - Year Five: \$234 million dollars
- After year five, Tribe pays on percentage scale.

Compact Highlights

- 20 year term
- After first 5 years, authorization for banked cards terminates unless reauthorized
- Provides for state oversight of Tribal gaming
 - Random inspections
 - Financial audits
 - Minimum payouts
 - Player and employee protections
 - Compulsive Gambling programs
- Department of Business and Professional Regulation serves as State Compliance Agency

Exclusivity for Revenue Sharing

- If the state violates the exclusivity provisions in the compact, the Tribe may be able to reduce or cease payments to the state.
- Revenue sharing depends on continued exclusivity.
- Any reduction or cessation of payment depends on the TYPE of game or LOCATION of game authorized.
- Expansion does not violate or terminate the compact; other compact provisions continue for remainder of the 20 year term.

If Destination Casinos are Authorized in Miami-Dade and Broward County

- If casino gaming is limited to 8 existing parimutuels at time of compact POSSIBLE REDUCTION IN PAYMENTS:
 - If there is a reduction in the Tribe's Annual Net Win from the previous 12 months after the additional games begin to be played, then the Tribe's payments to the State will be reduced by 50% of the amount of the reduction in the Net Win.
- Any reduction would occur after new games begin to be played.

If Destination Casinos are Authorized in Miami-Dade and Broward County

- If destination casinos are authorized for nonpari-mutuel locations in those two counties
 - REDUCTION IN PAYMENTS:
 - The Tribe's payments to the State will be reduced by excluding the payments on the Net Win of the Tribe's Broward facilities.
- Reduction occurs when new games begin to be played.

If Destination Casinos are Authorized in Other Counties

- The Tribe's payments to the State will cease, but payments will resume if the new casinostyle gaming is no longer operated.
- Cessation of payments occur when new games begin to be played.

Payments and Games

- Changes in the Tribe's payments to the State do not occur until the new games are offered for public or private use.
- Payments resume if the new gaming ceases.
- Any newly authorized games in the state are also authorized for the Tribe's facilities for the duration of the 20 year compact term.

Destination Resorts: Analysis of Senate Bill 710

December 7, 2011

Presented by:



The Florida Legislature
Office of Economic and
Demographic Research
850.487.1402
http://edr.state.fl.us

Setting the Stage: Compact

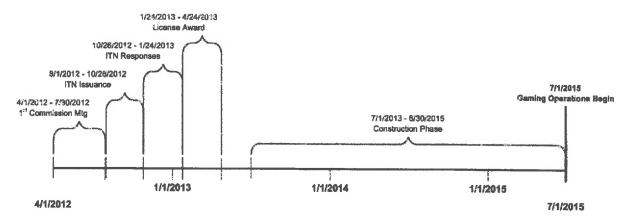
- On April 7, 2010, the Governor and the Seminole Tribe of Florida executed a Compact agreement that was subsequently ratified by the Legislature (Chapter 2010-29, Laws of Florida) and approved by the United States Secretary of the Interior.
- The Compact allows the play of covered games in seven Seminole tribal gaming facilities. The covered games include slot machines at all seven facilities and banked card games at five of the seven facilities. Expressly excluded are roulette, craps, roulette-style games and craps-style games.
- The Compact has a life of 20 years, with the exception of the authorization for banked card games which only lasts five years (until FY 2015-16). Revenues are deposited in the General Revenue Fund.

Setting the Stage: Pari-Mutuels

- Chapter 2005-362, Laws of Florida, provided for the regulation of slot machines at pari-mutuel facilities located in Broward and Miami-Dade counties.
- Today, five facilities operate slots: Gulfstream Park, Mardi Gras Gaming Center, Isle Casino at Pompano, Flagler Magic City, and Calder Casino. Each of these facilities runs a cardroom in addition to the slots facilities. Miami Jai-Alai is anticipated to begin operations on January 1, 2012, and Hialeah is expected to commence operations on January 1, 2013.
- The current tax rate on slot machine revenues is 35%. Statutorily, there is a minimum guarantee of \$104.1 million in state revenues.
- Tax collections are deposited in the Educational Enhancement Trust Fund.

Destination Resorts

- Means a freestanding, land-based structure in which limited gaming may be conducted. A destination resort is a mixed-use development consisting of a combination of various tourism amenities and facilities, including, but not limited to, hotels, villas, restaurants, limited gaming facilities, convention facilities, attractions, entertainment facilities, service centers, and shopping centers.
- Up to three successful applicants can be given licenses which allow them to operate and maintain a destination resort having a limited gaming facility.
- "Limited gaming" includes, but is not limited to, baccarat, twenty-one, poker, craps, slot machines, video gaming of chance, roulette wheels, Klondike tables, punch-board, faro layout, numbers ticket, push car, jar ticket, pull tab, or their common variants, or any other game of chance or wagering device that is authorized by the commission. [Broader than the Compact]
- The State Gaming Commission "may specify in its invitation to negotiate the county in which the facility would be located."



Quarters refer to Calendar Years.

- The State Gaming Commission Nominating Committee must submit recommendations for the initial appointments to the
 State Gaming Commission to the Governor within 60 days after becoming law. The Governor then has 60 days to select
 among the nominees. [120 days or 4 months before the State Gaming Commission is in place. Assuming the bill
 becomes law on April 1, 2012, this would be July 29, 2012]
- The initial meeting of the commission must be held within thirty days of July 1, 2012. [First Commission meeting is assumed to be July 30, 2012.]
- The Invitation to Negotiate must be issued no later than 90 days after the date of the Commission's first meeting. [Approximately October 26, 2012]
- Proposals in response to the Invitation to Negotiate must be received within 90 days after issuance. [Assume receipt by January 24, 2013]
- The Commission shall award or deny a destination resort license within 90 days after the deadline for the submission of a reply. [Assume April 24, 2013]
- Construction Phase of 8 quarters or 2 years. [Assume begins Q3 of 2013 which is the beginning of FY 2013-14 and ends
 the last day of Q2 of 2015 which is the end of FY 2014-15; language directs the Commission to give preference to
 applicants who can begin construction no later than 12 months after the award of the resort license]
- Operations commence immediately after construction phase ends. [Assume begin Q3 of 2015, the start of FY 2015-16]

The following estimates should be considered a preliminary work product produced by the Legislative Office of Economic and Demographic Research. While the numbers have been workshopped twice and revised after each meeting, they have not been formally adopted by the Revenue Estimating Conference.

State Revenues (assuming required timeline can be met)

Nonrefundable Application Fee of \$1 million to the Commission to defray costs (nonrecurring) --[Assume Q1 of 2013 which is in FY 2012-13; benefit to State Trust; limited participation due to
significant financial barriers to entry --- direct cost of the application and licensing fees buttressed by
the \$2 billion requirement for new development and construction]

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    LOW: 3 x $1 = $3 million (3 applications)
    MIDDLE: 4 x $1 = $4 million (4 applications)
    HIGH: 5 x $1 = $5 million (5 applications)
```

One-Time Licensing Fee of \$50 million (nonrecurring) — [Assume availability in Q2 of 2013 which
is in FY 2012-13; assignment unknown but assume State Trust based on renewal placement]

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    LOW: 3 x $50 = $150 million (MAX)
    MIDDLE: 3 x $50 = $150 million (MAX)
    HIGH: 3 x $50 = $150 million (MAX)
```

Annual Renewal License Fee of \$2 million --- [Assume begins Q2 of 2014 which is in FY 2013-14; benefit to State Trust (Destination Resort Trust Fund)]

```
    LOW: 3 x $2 = $6 million (MAX)
    MIDDLE: 3 x $2 = $6 million (MAX)
    HIGH: 3 x $2 = $6 million (MAX)
```

Gross Receipts Tax

 Gross Receipts Tax --- [Assume construction phase of 24 months which indicates no earlier than Q3 of 2015, placing first receipts in FY 2015-16; tax rate is 10% of the gross receipts] NOTE: First Year estimates reflect 12 months of activity.

LOW: Adjusted Estimate Using Tourism Detail from Analysis

Worksheet = \$128.7 million

MIDDLE: Adjusted Estimate Using Tourism Detail from Analysis

Worksheet = \$189.2 million

HIGH: Adjusted Estimate Using Tourism Detail from Analysis

Worksheet = \$255.3 million

Limited gaming may not be conducted by a resort licensee until the resort is completed according to the proposal approved by the Commission. [Assume that the \$2 billion can be staged over the five years in the proposal, so that the resort licensee can begin at a phase prior to having all \$2 billion in construction for all ancillary facilities completed.]

Compact Loss

from the Indian Gaming Compact. The forecast contains a decrease in projected Compact payments beginning in FY 2015-16 that is related to the anticipated loss of table games. [Assume Compact payments continue until the first destination resort begins operations and then cease entirely as at least one destination resort is authorized outside of Miami-Dade or Broward counties. Timeframe will permit a referendum(s) to be held prior to application deadline.]

```
FY 2011-12
$150.0 million --- $145.5 GR --- NO Impact
FY 2012-13
$226.1 million --- $221.2 GR --- NO Impact
FY 2013-14
$233.0 million --- $226.0 GR --- NO Impact
FY 2014-15
$233.9 million --- $226.9 GR --- NO Impact
FY 2015-16
$110.6 million --- $104.3 GR --- 100% Loss
FY 2016-17
$99.4 million --- $96.4 GR --- 100% Loss
FY 2017-18
$99.4 million --- $96.4 GR --- 100% Loss
```

State Revenues

 Compulsive or Addictive Gambling Prevention Regulatory Fee (annual) — [Assume begins Q3 of 2015, the start of FY 2015-16, with the commencement of operations; State Trust]

3 x \$250,000 = \$750,000 (MAX) MIDDLE: 3 x \$250,000 = \$750,000 (MAX) HIGH: 3 x \$250,000 = \$750,000 (MAX)

License to Sell or Serve Alcoholic Beverages for Consumption on the Premises (annual) --Resort licensees must pay an annual license fee of \$50,000 for a special state alcoholic beverage
license allowing them to serve alcohol 24 hours per day, every day of the year. [Assume begins Q3 of
2015, the start of FY 2015-16, with the commencement of operations; State Trust]

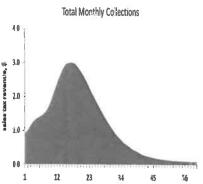
3 x \$50,000 = \$150,000 (MAX) MIDDLE: 3 x \$50,000 = \$150,000 (MAX) HIGH: 3 x \$50,000 = \$150,000 (MAX)

- Supplier's License (annual) --- The Commission must establish a scale of fees based on the type of service but may not exceed \$25,000 per year; indeterminate positive number to State Trust; could begin FY 2013-14 with construction.
- Occupational License (4-Year) --- May not exceed \$250 per employee; indeterminate positive number to State Trust; could begin FY 2013-14 with construction.

Sales Tax Associated with Construction

• Sales Tax associated with \$2 billion Construction Requirement (nonrecurring) --- [Assume—but for the bill—there will be no construction of destination resorts. Also assume that the \$2 billion requirement is a binding criteria on all applicants, and that each licensee has the full five years to comply with the dollar requirement. Based on discussions with the sponsors, also assume that the \$2 billion Construction Requirement is inclusive of furnishings and gaming equipment.]

	CYQ	High	Middle	Low
FY 2011-12		0.0	0.0	0.0
FY 2012-13		0.0	0.0	0.0
FY 2013-14	Q3	54.6	54.6	27.3
FY 2014-15		96.9	96.9	75.8
FY 2015-16		54.9	40.8	68.9
The second second second second		206.4	192.3	171.9



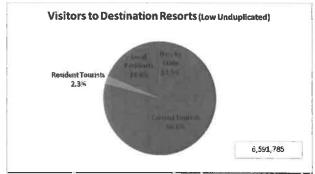
Sales Tax Associated with Tourism

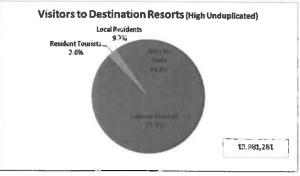
Sales Tax associated with Tourism (annual) --- Previous work developed by EDR to analyze the proposed \$3 billion resort expansion originally anticipated by the Seminole Tribe as part of the Compact negotiations suggested that there would be significant churning of existing tourist and convention activity associated with any new expansion. In addition, there is significant uncertainty to any sales tax projection for tourism because the ultimate business plans and locations are currently unknown. [Assumes collections do not begin until the commencement of gaming operations in Q3 of 2015, the start of FY 2015-16.]

	CYQ	High	Middle	Low
FY 2011-12		0.0	0.0	0.0
FY 2012-13		0.0	0.0	0.0
FY 2013-14		0.0	0.0	0.0
FY 2014-15		0.0	0.0	0.0
FY 2015-16	Q3	14.8	13.8	10.9

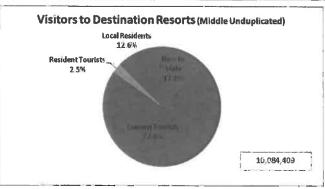
Visitor Counts

	Low	<u>Middle</u>	<u>High</u>
New to State	823.150	1.234.725	1,646,300
Current Tourists	4,391,937	7,319,894	10,613,847
Resident Tourists	153.165	255,276	370,150
Local Residents	1,223,533	1,274,514	1,350,985
	6,591,785	10.084.409	13,981,281





2010 All Tourists 82,315,000 Persons



2010 FL Travelers 7,420,802 Households

"But for the Existence..."

New Rooms	Occupied at .519	
12,300	7,269	Day
4,489,500	2,653,295	Year
	B. C. Carrier and J. C.	
Occupancy Implied	By New Visitors Imme	diately Below
2,579,203	3,868,805	5,158,407
57.4%	86.2%	114.9%

2010 Tourist Counts and Local Visitors		2010 Current	New at +1%	New at +1 5%	New at ÷2%
TCTAL FOR NEW VISITORS ("But for the existence")	BASE	82 315.000			
Domestic / National Percentage	0.865	71,202,475	712.025	1,068,037	1 424 050
Canadian	0.037	3,045,655	30,457	45 685	60,913
Overseas / International Percentage	0.098	8,066,370	80,06	121,003	161,337
NOTES No substitution of current spending			823,150	1 234 725	1 646 300
EXPENSE: One Day Taxable Expense of \$150.70 times 4.7 nights	PP	\$ 708.29	583,028,914	874 543,370	1 166 057 827
SALES TAX EFFECT new expenditures not otherwise expected	RATE	\$ 0.06	34,981,735	52,472,602	69 963 470
GAMBLING EXPENDITURE: Nevada Per Trip Expenditure (on top*)	PP	\$ 466.20	383,752,530	575,628,795	767,505 060
*assumes expanded budget by gambling expenditure					

New Money to the State

"Incidental..."

Current Tourists	(Percentage Implied by Visitors)					
	Low	<u>Middle</u>	<u>High</u>			
All Ages	5.3%	8.9%	12.9%			
Without Children	6.0%	10.0%	14.5%			
21+	6.8%	11.4%	16.5%			

					0.06	0.1	0.145
WITHOU	JT CHILDREN FOR CURRENT VISITORS ("Incidental")		2010	Current	Cun At 6%	Curr At 10%	Curr At 14.5%
	Domestic / National Percentage	0.780		4,205,700	3,352,342	6,420,570	9.309.827
	Canadian	0.720		2.192.872	131,572	219,287	317.966
	Overseas / International Percentage	0.843		6,800,371	408,022	680,037	986,054
NOTES:	100% Substitution of Entertainment & Misc for Gambling				4,391,937	7,319,894	10,613,847
	SE -\$26.60 Taxable Expenses times 4.7 nights	PP	\$	(125.02)	(549,079,311)	(915, 133, 186)	(1.326,943.119)
SALES "	TAX EFFECT, diverted from current expenditures	0.77	S	0.06	(25, 367, 492)	(42,279,153)	(61,304,772)
INDIAN (GAMING EFFECT (not tax adjusted)	0.23			(126 288 380)	(210,480,632)	(305, 196,917)
GAMBLI	ING EXPENDITURE: \$26.60 times 4.7 nights	PP.	\$	125.02	549,079,911	915,133,186	1,326,943,119

Mixed Effects for Floridians...

		2010 Current	0.06	0.1	0.145
TOTAL HOUSEHOLDS FOR FL RESIDENT TRAVELERS	BASE	7,420,802	Cuir At 6%	Curr At 10%	Curr At 14.5%
Percentage Taking Pleasure Trips (1 per Household)	0.172	1,276,378	1-1		
#1 In Florida (multiplied by 2 adults per household)	0.383	488,853	58,662	97,771	141,767
#2 Outside Florida (multiplied by 2 adults per household)	- 0.617	787,525	94,503	157,505	228,382
NOTES 0% Substitution for Outside FL, 100% Ent & Misc for In-FL			153,165	255 276	370 150
EXPENSE #1 -\$26 60 times 4.7 nights	PP	\$ (125.02)	(7,333,965)	(12,223,274)	(17,723,748)
EXPENSE #2 One Day Taxable Expense of \$150.70 times 4.7 nights	PP:	\$ 708.29	66,935,546	111,559,244	161,760,903
EXPENSE TOTAL			59,601,582	99,335,969	144,037,156
SALES TAX EFFECT: net new expenditures not otherwise expected	RATE	\$ 0.06	3,575,095	5,960.158	8,642,229
GAMBLING EXPENDITURE Blended Rate to Reflect Mix (on top")	PP	\$ 335.53	51,391,274	85,652,123	124,195,578
'assumes expanded budget by gambling expenditure					

				0.24	0.25	0.265
FLORIDA RESIDENTS (21+) FOR LOCAL VISITS (R	egion i)		2010 Current	Curr At 24%	Curr Ai 25%	Curr At 26.5%
Local Residents Who Will Visit		BASE	5,098,055	1,223,533	1,274,514	1,350,985
Number of Visits Per Year (9.9 Total Visits to Nearby	Casinos)	SCALAR	3.3	4,037,660	4,205,895	4,458,249
GAMBLING EXPENDITURE		PP:	\$ 75.00	302,824,467	315,442,153	334,368,682
FULL INDIAN GAMING EFFECT (not tax-adjusted)	. 0 600	0 471	0.345	(181,594,680)	(148,573,254)	(115 357 196
PARIMUTUEL SLOTS TAX EFFECT	0.275	0.404	0.530	(29,146,855)	(44,603,520)	(62,025,391
SALES DISPLACEMENT (not tax-adjusted)	0.125	0 125	0.125	(37,553,058)	(39, 430, 269)	(41,796,085
SALES TAX EFFECT: diverted from other expenditure	es	RATE	\$ 0.06	(2,271,184)	(2, 365, 816)	(2.507,765

New Money & Money Diverted from Current Expenditures

Cannibalization...

Slots Tax Losses Associated with Direct Cannibalization (annual) --- There will be slots tax
losses associated with the increased gambling opportunities that cannibalize from existing activity.
Fundamentally, the state loss is attributable to the lower tax rate that will be assessed at the
destination resorts (10% at the destination resorts instead of 35% for existing slots activity).

LOW: <u>Adjusted Estimate Using Tourism Detail from Analysis</u>

Worksheet = \$29.1 million

MIDDLE: Adjusted Estimate Using Tourism Detail from Analysis

Worksheet = \$44.6 million

HIGH: Adjusted Estimate Using Tourism Detail from Analysis

Worksheet = \$62.0 million

Secondary Effect on Slots from Indian Gaming Shift (annual) --- There will be a secondary impact
on Pari-Mutuel Slots facilities associated with a change in business strategy by the Indian Gaming
Facilities as they lose part of their customer base to the new Destination Resorts. Since their
competition with the Destination Resorts is largely over tourists, the Indian Gaming Facilities can turn
to the local market to offset some of their losses. In this regard they would have a new tax
advantage over the Pari-Mutuel Slots facilities.

LOW: Worksheet = \$16.2 million

MIDDLE: Worksheet = \$18.9 million

HIGH: Worksheet = \$22.1 million

Industry Effects

COMBINED NOTE FOR PARI-MUTUEL CANNIBALIZATION

For the purposes of this analysis, it is assumed that roughly 31% of the gaming activity at the new destination resorts comes at the expense of existing activity at the Indian Gaming Facilities and the Pari-Mutuel Slots facilities. Of this amount, roughly 66% is from Indian Gaming Facilities and 34% is from the Pari-Mutuel Slots facilities.

In terms of their respective industries, the effect for Indian Gaming Facilities is roughly 18.4% of their FY 2012-13 gaming activity --- and the effect for Pari-Mutuel Slots facilities is roughly 41.4% of its FY 2012-13 gaming activity.

All statistics are based on the estimates for the MIDDLE.

Cannibalization of gaming spend from Indian Gan	ning Facilities			(307)	983 (060)	-	359,053,8871	(420.554.113)
Cannibalization of gaming spend from Pari-Mutue	I Slots			(129,	474 187)		181,296,713)	(240, 298, 519)
TOTAL AMOUNT OF GAMING SPEND FROM E	XISTING BUSINESS			(437,	457,247)		540,350,600)	(660, 852, 631)
Percentage of Gambling Expenditure	at Destination Resorts		1.		37%		31%	28%
				Ġ	1 1 1			
	SPLIT	Indian-Gaming			70.4%	^	. 66.4%	63.6%
		Pan-Mutuel Slots	1.5	.,	29.6%	-	33.6%	36 4%

Indeterminate

- Property Tax Associated with \$2 billion Construction Project (annual) There
 will be increased property taxes associated with a \$2 billion project for the host
 communities; indeterminate positive number to Local since sites are unknown; would
 probably first affect the 2016 tax roll.
- Documentary Tax Associated with Land Purchase (nonrecurring) --- There will likely be increased documentary stamp taxes associated with the land purchase; however, the impact is positive indeterminate since the sites and footprints are unknown; it is also known that some of the land has already been purchased by the prospective applicants.
- Gambling Business License (annual) --- The bill appears to require any person who allows gambling to occur on his or her property to get a gaming license from the department. The department shall fix the fee in an amount sufficient to meet the costs of carrying out its licensing, enforcement, and administrative responsibilities, but in an amount not to exceed \$5,000. The impact is positive indeterminate (unknown universe and unknown fee level) to State Trust (proceeds to the Destination Resort Trust Fund). Assume effective July 1, 2012.

Preliminary Revenue Estimate

Total Impact: (State Trust, GR and Local Trust)	FY 2012-13 Cash	FY 2013-14 Cash	FY 2014-15 Cash	FY 2015-16 Cash
High	155.0	60.6	102.9	137.2
Middle	154.0	60.6	102.9	76.6
Low	153.0	33.3	81.8	59.5

Component 1 of Total State Trust Impact	FY 2012-13 Cash	FY 2013-14 Cash	FY 2014-15 Cash	FY 2015-16 Cash
High ·	155.0	6.0	6.0	(-72.2)
Middle	154.0	6.0	6.0	(-51.6)
Low	153.0	6.0	6.0	(-33.4)

Component 2 of Total Local Impact	FY 2012-13 Cash	FY 2013-14 Cash	FY 2014-15 Cash	FY 2015-16 Cash
High	0.0	. 6.2	11.0	1.6
Middle .	. 0.0	6.2	11.0	(-0.1)
Low	0.0	31	. 86	2.8

Component 3 of Total General Revenue Impact	FY 2012-13 Cash	FY 2013-14 Cash	FY 2014-15 Cash	FY 2015-16 Cash
High	0.0	48.4	85.9	207.8
Middle	0.0	48.4	85.9	128.3
Low	0.0	242	67.1	90.1



The Florida Council on Compulsive Gambling, Inc.

Presentation before the Senate Regulated Industries Committee,
December 7th, 2011:
Pat Fowler, Executive Director



Recent Florida Funding for Problem and Compulsive Gambling Programming

- Past 5 years funding averaged \$1.8 million annually
- Current fiscal year (2011-2012) funding is just \$264,700



Costs of Compulsive Gambling Based on Researcher Data

Gambling is a public concern because it creates economic costs for society and taxpayers, including non-users. Most costs derive from problem & pathological gamblers (two groups).

	*Per Path. Gambler in 2010
Crime: E.g. Aggr. Asslt, rape, rob., larceny, ,burglary, auto theft, embezzlement, fraud.	\$4,334
Business and Employment Costs: Lost productivity, lost work time, unemployment-related employer costs.	\$3,060
Bankruptcy	\$337
Suicide	
Illness E.g. Stress-related, cardiovascular, anxiety, depression, cognitive.	\$916
Social Service Costs: Treatment, unemployment & other social services	\$530
Direct Regulatory Costs	
Family Costs: Divorce, separation, child abuse & neglect, domestic violence	\$83
Abused Dollars	\$3,806
Social connection costs: reduction in social capital (employer, family, friends)	
Political: concentration of power, disproportionate political influence (NH, May 10)	
TOTALS	\$13,067
*Crinals Farl I "Cambling Franchises Summary Facts "	,

*Grinols, Earl L., "Gambling Economics: Summary Facts,"
April 2011



Cost of Compulsive Gambling Per Research

Based upon a 2002 Adult Prevalence Study in Florida (Current Gamblers: SOGS Criteria)

Percentage of Florida Adults who are lifetime Problem Gamblers = 1.4%

- Estimated number of Floridians who are current *Problem Gamblers* = 207,189
- Total social cost of current *Problem Gamblers* based on researcher data= \$667,562,958

Percentage of Florida Adults who are *Pathological Gamblers* = 0.6%

- Estimated number of Floridians who are *Pathological Gamblers* = 88,795
- ▶ Total social cost of current Pathological Gamblers based on researcher data = \$1,003,738,680

TOTAL COST FOR BOTH PROBLEM AND PATHOLOGICAL GAMBLERS IN FLORIDA = \$1,671,301,638

Total Population Age 18-99 of Florida in 2010 = 14,799,219

Total Social Cost for Problem Gamblers = \$3,222

Total Social Cost for Pathological Gamblers = \$11,304

Population estimate from the 2010 Census Bureau www.census.gov

See Grinols, E., (2004). Gambling in America: Costs and Benefits. Cambridge University Press. p176



Problem and Compulsive Gambling Funding - Other Jurisdictions

- Comparable funding from other sample states – <u>Massachusetts</u>
- \$1.5 million annually from the Lottery
- Current expansion of 3 casino's and 1 slot operation
 - \$5 million guaranteed annually directly from operators
 - Plus 5% of State revenues estimated at \$20 million annually.



Model Bill

Massachusetts Bill H.3711

An Act establishing expanded gaming in the commonwealth

House bill No. 3702, as amended and passed to be engrossed by the House. September 15, 2011.

- Responsible Gaming
- Slot Machine and Minor Requirements
- ▶ Gaming Site and Self Exclusion Requirements
- Research Requirements
- Patron Data Collection Requirement
- Wins and Losses



- FCCG has no position on the current destination resort bill
- However, any legislation that expands gambling in the state must have dedicated funding to support problem and compulsive gambling outreach, education and awareness programming

APPEARANCE RECO	
Topic DESTINATION RESORT WORKSHOP	Bill Number NA (if applicable)
Name CYNTHIA O'CONNELL	Amendment Barcode
Job Title SELPETARY OF FLOHIDA LOTTERY	
Address 250 MARHOTT DR.	Phone (850) 487-7777
TALLAHASSEE FL 32301 City State Zip	E-mail
Speaking: Against Information	
Representing FURIDA LOTTERY	
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as may	
This form is part of the public record for this meeting.	S-001 (10/20/11)

THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professions	al Staff conducting the meeting)
Meeting Date	
Topic CASINO BILL	Bill Number
Name PAT FOWLER	(if applicable) Amendment Barcode
Job Title ED - FL. Council on Construct	(if applicable)
Address 901 Doug 145 AVE GAMBIERG	
City State Zio	E-mail PFrule Og Ambling helper
Speaking: Against Information	,
Representing FL. COUNCIL ON COMPULSION	1e GAMbling
	registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as may	

S-001 (10/20/11)

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	
Topic Destination Resort Casinos	0.0
Name Gary Rulledge	(if applicable) Amendment Barcode
Job Title Attorney / boby st	. (у аррисаые)
Address 119 S. Manner Street	Phone (SI-67%)
City State Zip	
Speaking: For Against Information	
Representing St. Petersburg Konnel (126, Korasa)	Kennel Cl-b, lashington County
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as me	
This form is part of the public record for this meeting.	S-001 (10/20/11)
THE FLORIDA SENATE APPEARANCE REC (Deliver BOTH copies of this form to the Senator or Senate Profession	
Meeting Date	
Name Hen Plante	Bill Number((f applicable)
Name Ken Plante	Amendment Barcode(f applicable)
Job Title	(у аррисиону
Address 324 EVIS BIN 57 Street TAMAHASTEC FLA 3230/ City State Zip	Phone 850-224-9100
TA IA HASTEE FLA 3230/ City State Zip	E-mail
Speaking: Against Jnformation	
Representing TANAPA BAY DOWNS	
Appearing at request of Chair: Yes No Lobbyis	t registered with Legislature: X Yes No
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks the limit their remarks the limit their remarks the limit their remarks the limit the l	

S-001 (10/20/11)

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APPEARANCE RECORD

Meeting Date	ssional Staff conducting the meeting)
Topic DESTINATION RESORTS	Bill Number
Name CHRIS MOVA	(f applicable) Amendment Barcode
Job Title LOBBYIST	(if applicable)
Address 208 S. ADAMS	Phone
Street	
City State Zip	E-mail
Speaking: For Against Hinformation	
Representing	
Appearing at request of Chair: Yes X No Lobb	yist registered with Legislature: XYes No
While it is a Senate tradition to encourage public testimony, time may not pe meeting. Those who do speak may be asked to limit their remarks so that as	ermit all persons wishing to speak to be heard at this a many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/20/11)
THE FLORIDA SENAT APPEARANCE RE (Deliver BOTH copies of this form to the Senator or Senate Profe	CORD
Meeting Date	
Topic <u>Destination</u> Resorts Act	Bill Number 710
Name Dickson Diaz	Amendment Barcode(if applicable)
Job Title President	[у аррисионе)
Address 1717 N Day share Or	Phone 754-234-3792
Miami FL 33162	E-mail Dieleson Diaz & Comenten
City State Zip	
Speaking: V For Against Information	
Representing	
Appearing at request of Chair: Yes No Lobb	oyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not pe	ermit all persons wishing to speak to be heard at this
meeting. Those who do speak may be asked to limit their remarks so that a	s many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/20/11)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Profession Meeting Date	al Staff conducting the meeting)
Topic Destribation Resorts Act	Bill Number 710
Name RODRIGUEZ Douglas	(if applicable) Amendment Barcode
Job Title - Resternations 1 Chest	(if applicable)
Address 101 Ocean Do.	Phone 305-562-4796
My Ami Beach P 33139	DE-mail DROD 69 D. MR. Can
Speaking: For Against Information	
Representing	
Appearing at request of Chair: Yes No Lobbyist	t registered with Legislature: Yes Po
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks so that as may be asked to limit their remarks as the l	t all persons wishing to speak to be heard at this any persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/20/11)
THE FLORIDA SENATE APPEARANCE REC (Deliver BOTH copies of this form to the Senator or Senate Profession	
Meeting Date	
Topic Destination Resorts	Bill Number7/0
Name Blaik Ross	(if applicable) Amendment Barcode
Job Title Director, Latin Builders Association	(If applicable)
Address 2100 Ponce de Leon 13/vd., Ste. 825	Phone 305-445-0819
Address 2100 Poace de Leon TS/Vd., Ste. 825 Coral Gables FL 33134 City State Zip	E-mail bross@ beauchamplo.com
Speaking:	
Representing Latin Builders ASSOC. (LTBA)	
-	t registered with Legislature: Yes X No
While it is a Senate tradition to encourage public testimony, time may not permi meeting. Those who do speak may be asked to limit their remarks so that as me	
This form is part of the public record for this meeting.	S-001 (10/20/11)

APPEARANCE RECORD

12 7 20 1 (Deliver BOTH copies of this form to the Senator or Senate Profession Meeting Date	al Staff conducting the meeting)
Topic Destination Results Act	Bill Number
Name MIS GAYAA	(if applicable) Amendment Barcode
JOB TITLE OWNER OF RESTAURANT / FISHIN	(if applicable)
200 1/10 11.0 10 10 10	Phone 305 - 858 - 561
Address Street Street	
MIAMI FL3 3517. 8 City State Zip	E-mail
Speaking: Against Information	
Representing	
Appearing at request of Chair: Yes No Lobbyis	t registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permi meeting. Those who do speak may be asked to limit their remarks so that as may	t all persons wishing to speak to be heard at this any persons as possible can be heard.
This form is part of the public record for this meeting.	\$-001 (10/20/11)
THE FLORIDA SENATE APPEARANCE REC (Deliver BOTH copies of this form to the Senator or Senate Profession Meeting Date	
Topic DESTINATION RESORTS ACT	Bill Number 710 (if applicable)
Name JUAN DUARTE	Amendment Barcode(if applicable)
Job Title Chief Financial OfficeR	
Address 1800 Sunset HARBOUR DR #2401	Phone <u>305 - 397 - 7974</u>
Address 1800 Sunset HARBOUR DR #2401 Street MIAMI BEACH FL 33139 City State Zip	E-mail Jourte@nafionalconcrete.net
Speaking: For Against Information	
_	
Representing SELF	
	t registered with Legislature: Yes No
	it all persons wishing to speak to be heard at this

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Profession Meeting Date	al Staff conducting the meeting)
Topic Destination Resorts	Bill Number
Name Brewster Bevis	(f applicable) Amendment Barcode
Job Title VP External Relations	(if applicable)
Address 516 N Adams St	Phone
Tallahasser FL 37301	E-mail bbev. & Caificon
City State Zip	
Speaking: For Against Information	
Representing Associated Industries of Flo	rida
Appearing at request of Chair: Yes Yes Lobbyist	t registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speek may be asked to limit their remarks so that as me	t all persons wishing to speak to be heard at this any persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/20/11)
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Topic Caming (Sill	Bill Number(If applicable)
Name Macc Sacroff	Amendment Barcode (§ applicable)
Job Title City of Micmi Commissioner	
Address 3500 Pan American Do	Phone (305) 250 - 5335
Mi Grai EL 33133 City State Zip	E-mail <u>msomoff a microige</u> com
Speaking: Against Information	
Representing District 2 DM chairman, Omni	CRA chairman
Appearing at request of Chair: Yes No Lobbyist	t registered with Legislature: Yes 🔀 No
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as may	
This form is part of the public record for this meeting.	S-001 (10/20/11)

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(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) 12/7/11 Meeting Date Bill Number Topic (if applicable) Amendment Barcode (if applicable) Job Title Address Information Speaking:] Against Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/20/11)

THE FLORIDA SENATE

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(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date Topic DestiNATION CasiNC	DS	R	iill Number	
, 11 6	1/			(if applicable)
Name IZZY HAVZNIC	/ <u>C</u>	A	mendment Barcode	
Job Title VICE Plesident of	Political All	1115		(if applicable)
Address 401 NW 38 H	CT "	Р	hone 305 65	49 3000
MIAMI		3126 E	-mail Thavey i'ck	@ Magiceity
City	State	Zip		Carino com
Speaking: Against	Information			COS 100 C-17
Representing Masic Gil	LADINO QU	1 -1 -1	3 FT MYER	DUG TRACK
Appearing at request of Chair: Yes	No	Lobbyist re	gistered with Legisla	nture: Yes Wo

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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S-001 (10/20/11)

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APPEARANCE RECORD		
17/1/ (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)		
Topic Destrain Regards	Bill Number 5B 7/0 ((fapplicable)	
Name la trans transm	Amendment Barcode	
Job Title Squistater Countil	(y approxima)	
Address Street P.O. Box 10038	Phone \$50222-0000	
City State Zip	E-mail 1/980 Viterandaroust	
Speaking: For Against Information		
Representing Associated Bulles & Com	hators	
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: Yes No	
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.		
This form is part of the public record for this meeting.	S-001 (10/20/11)	
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THE FLORIDA SENATE		
APPEARANCE RECORD (\(\text{(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)}\)		
Meeting Date	a litim	
Topic	Bill Number	
Name Lance Lozano	(if applicable) Amendment Barcode	
Job Title Chief Oneratine Officer	(if applicable)	
Address 116 S. Manroe St.	Phone 850-681-6265	
Tallahassee FL 30801	E-mail 16 zano@ Fula.org	
Speaking: ✓ For Against Information		
Representing Florida United Busi	nesses Assoc.	
Appearing at request of Chair: Yes No Lobbyis	t registered with Legislature: Ves No	

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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S-001 (10/20/11)

CourtSmart Tag Report

	Room: EL 110
a Committee on Regulated Industries. 2011 9:32-40 AM Weeting called to order Roll call Cyarbing remarks by Chairman Jones Cyarbing Commell, Secretary of the Lottery, presenting Senator Rogdanoff with questions Senator Rogdanoff with questions Senator Rogdanoff with questions Senator Rogdanoff with questions Senator Dogdanoff with questions Senator Rogdanoff with questions Senator Dogdanoff with questions Senator Dogdanoff with questions Senator Dogdanoff with questions Senator Dogdanoff yell questions Senator Dogdanoff yell questions Senator Dogdanoff yell questions Senator Dogdanoff yell questions Senator Dog Senator Dog Senator Dog Senator Commenting Senator Does commenting Senator Jones commenting Senator Jones commenting Senator Jones commenting Senator Sechs with questions Senator Trasher with questions Senator Trasher with questions Senator Trasher with questions Senator Rob Senator Sechs with questions Senator Trasher with questions Senator Rob With questions Senator Sechs with questions Senator Sechs with questions Senator Sechs with questions Senator Sechs with questions Senator Trasher with questions Senator Trasher with questions Senator Trasher with questions Senator Trasher with questions Senator Sechs with questions Senator Sechs with questions Senator Dog Senator Section Section Senator Se	© .

12:15:32 PM Senator Jones responding
12:16:38 PM Senator Bogdanoff responding
12:19:04 PM Senator Rich with comments and questions
12:24:09 PM Senator Braynon with questions and comments
12:26:30 PM Senator Jones with comments and questions
12:28:33 PM Senator Jones with closing remarks
12:28:35 PM Meeting adjourned