

Ken Lawson, Secretary

Phone: 850.44 CLERK Evelte Lawson-Proctor
Date 2/4/2013

File #

February 4, 2013

West Flagler Associates, Ltd. c/o Mr. John Lockwood 200 West College Avenue, Suite 307 Tallahassee, Florida 32301

Re: Application for Summer Jai Alai Permit - West Flagler Associates, LLC

Dear Mr. Lockwood:

On December 5, 2012, the Division of Pari-Mutuel Wagering received a permit application from West Flagler, under the provisions of Section 550.0745, Florida Statutes.

This letter is to inform you that your application for a Summer Jai Alai Permit is denied in accordance with the provisions of Chapter 550, Florida Statutes. Section 550.0745, Florida Statutes, states in pertinent part "The owner or operator of a pari-mutuel permit who is authorized by the division to conduct pari-mutuel pools on exhibition sports in any county having five or more such pari-mutuel permits and whose mutuel play from the operation of such pari-mutuel pools for the <u>2 consecutive years next prior to filing</u> an application under this section has had the smallest play or total pool within the county may apply to the division to convert its permit to a permit to conduct a summer jai alai fronton". Section 550.0745, Florida Statutes, creates an exception to the general requirements to obtaining a pari-mutuel permit found in Section 550.054, Florida Statutes. Specifically, the statute exempts the applicant from mileage restrictions and referendum requirements imposed by the general permitting statute. Thus, Section 550.0745, Florida Statutes, must be strictly construed in determining whether a permit is eligible for conversion to a summer jai alai permit, or whether such permit is available if the eligible permitholder declines to convert.

Applying a rule of strict construction to this application shows that a summer jai alai permit is not available in Miami-Dade County. Only one fiscal year, 2011/12, has passed since a summer jai alai permit application was considered and issued under this section which was based on wagering data from Fiscal Year 2009/10 and 2010/11. The statute clearly requires that the lowest mutuel play must come from the same permitholder for two consecutive years prior to filing an application under the section. Although Hialeah Park was again the lowest performing permitholder in Fiscal Year 2011/2012, it is not eligible for conversion because the benchmark of two consecutive

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Mr. John Lockwood February 4, 2013 Page Two

years of the smallest play or total pool in the county prior to making an application has not occurred.

Furthermore, Section 550:054(2), Florida Statutes, expressly prohibits the division from taking an application for a jai alai permit into consideration if the location for which the permit is requested is within 50 miles of an existing pari-mutuel wagering facility. There are existing pari-mutuel wagering facilities within 50 miles of the site of the proposed site in your application. Therefore, the division is statutorily prohibited from taking your application into consideration.

On February 1, 2013, the division issued a Final Order Closing File and Denying Petitions to Intervene in a permit application proceeding in which you first sought to obtain a summer jai alai permit at the same location as the summer jai alai permit issued to West Flagler last fiscal year. While the application filed on December 5, 2012, is for a new location, the availability of a summer jai alai permit as stated above remains unchanged as a matter of law. A copy of that order, including the previous denial is attached to this letter as Exhibit 1.

In order to obtain an administrative hearing with respect to this letter of permit denial, you must, within 21 days of your receipt of this letter of permit denial, file a petition for an administrative hearing with the Office of the Agency Clerk, Department of Business & Professional Regulation; 1940 North Monroe Street, Suite 33, Tallahassee, Florida 32399-2202, fax number 850.488.5761.

If you timely file a petition for administrative hearing and do not dispute the material facts of the permit denial, you will be granted a hearing not involving disputed issues of material fact (an informal administrative hearing) pursuant to Section 120.57(2), Florida Statutes, before the agency's designated hearing officer. However, if you do dispute the material facts in the letter of permit denial and desire a hearing involving disputed issues of material fact (formal administrative hearing) under Section 120.57(1), Florida Statutes, before the Division of Administrative Hearings (DOAH), you must file petition for administrative hearing in compliance with Rule 28-106.201(2), Florida Administrative Code (F.A.C.), which requires, at a minimum, that any such a petition set forth:

- (a) The name and address of each agency affected and each agency's file or identification number, if known;
- (b) Your name, address, and telephone number, the name, address, and telephone number of your representative, if any, which shall be the address for service purposes during the course of the proceeding, and an explanation of how the your substantial interests are affected by this agency determination;
- (c) A statement of when and how you received notice of this agency decision:

Mr. John Lockwood February 4, 2013 Page Three

- (d) A statement of all disputed issues of material fact or a statement there are no disputed facts;
- (e) A concise statement of the ultimate facts alleged, including the specific facts you contend warrant reversal or modification of the agency action:
- (f) A statement of the specific rules or statutes you contend require reversal or modification of the agency action, including an explanation of how the alleged facts relate to those specific rules or statutes; and
- (g) A statement of the relief you seek, stating precisely the action that you want the agency to take with respect to its determination.

Pursuant to Section 120.573, Florida Statutes, mediation is not available for disputes of the division's permitting decision in this matter.

If you do not request a hearing within twenty-one (21) days of your receipt of this Denial, this Denial will become the Agency's Final Order. If this Denial becomes a Final Order, you will have thirty (30) days to file for an appeal pursuant to Section 120.68, Florida Statutes.

Dated this 4 day of February, 2013

Sincerely,

CERTIFICATE OF SERVICE

I hereby certify that a true copy of the foregoing Letter of Permit Application Denial has been served upon West Flagler Associates, Ltd., c/o Mr. John Lockwood, 200 West College Avenue, Suite 307, Tallahassee, Florida 32301, by U.S. Certified Mail, this ______ day of February, 2013.

Ronda Bryan, Agency Clerk Department of Business and Professional Regulation

Case No. 2013004452

FILED

Department of Business and Professional Regulation
AGENCY CLERK

CLERK

Ronda L. Bryan

Date File# 2/1/2013 2013-00551

STATE OF FLORIDA

DEPARTMENT OF BUSINESS AND PROFESSIONAL REGULATION DIVISION OF PARI-MUTUEL WAGERING

WEST FLAGLER ASSOCIATES, LTD.,

Petitioner,

VS.

DBPR Case No. 2012033108

DEPARTMENT OF BUSINESS AND PROFESSIONAL REGULATION, DIVISION OF PARI-MUTUEL WAGERING,

Respondent.

FINAL ORDER CLOSING FILE AND DENYING PETITIONS TO INTERVENE

The above styled matter has come before the Department of Business and Professional Regulation, Division of Pari-mutuel Wagering, ("division") for entry of a Final Order as follows:

- 1. On July 2, 2012, an application for a summer jai alai permit was filed by West Flagler Associates, Ltd. ("West Flagler").
- 2. On August 9, 2012, the division issued a letter to West Flagler denying its application for a summer jai alai permit and informing it of its rights to request an administrative hearing. A copy of that letter is attached as Exhibit 1.
- 3. On August 30, 2012, West Flagler filed a petition requesting an administrative hearing pursuant to §120.57(2), Fla. Stat. A copy of the petition for hearing is attached as Exhibit 2.

- 4. Petitions to Intervene have been filed by Calder Race Course, Inc., ("Calder"), Hartman and Tyner, Inc., H&T Gaming, Inc., Gulfstream Park Thoroughbred After Racing Program, Inc., and South Florida Racing Association, Ltd. ("South Florida"). The petitions to intervene filed by Calder, Hartman and Tyner, Inc., H&T Gaming, Inc., Gulfstream Park Thoroughbred After Racing Program, Inc., were denied by earlier orders. Calder filed a subsequent petition to intervene. Thus, the petitions of Calder and South Florida remain pending.
- 5. On January 24, 2013, West Flagler filed a letter with the division withdrawing the application for a summer jai alai permit that is the subject of this proceeding. A true copy of the letter is attached to this Final Order as Exhibit 3.

Base upon the forgoing it is hereby ORDERED:

- 1. The division's file regarding the application for a summer jai alai permit that was filed by West Flagler dated July 2, 2012 is hereby closed and the denial of the application is final based upon the withdrawal of the application.
- 2. The Petitions to Intervene filed by Calder and South Florida are hereby DENIED as moot.

DONE AND ORDERED this _____ day of February, 2013, in Tallahassee, Florida.

Division of Pari-Mutuel Wagering

Department of Business & Professional

Regulation

1940 North Monroe Street Tallahassee, Florida 32399-1035

CERTIFICATE OF SERVICE

I hereby certify this _____ day of February, 2013, that true copies of the

foregoing "Order" have been served by Electronic Mail (email) upon:

JOHN M. LOCKWOOD, ESQ.

<john@lockwoodlawfirm.com> John M. Lockwood, P.A. 200 West College Avenue, Suite 307 Tallahassee, Florida 32301-7710

ANDREW T. LAVIN, ESQ.

<alavin@navonlavin.com> Navon & Lavin, P.A. 2699 Stirling Road, Suite B-100 Ft, Lauderdale, Florida 33312-6543

MARC W. DUNBAR, ESQ.

<marc@penningtonlaw.com>

DANIEL R. RUSSELL, ESQ.

<drussell@penningtonlaw.com>
Pennington, Moore, Wilkinson, Bell & Dunbar, P.A.
Post Office Box 10095
Tallahassee, Florida 32302-2095

J. STEPHEN MENTON, ESQ.

<smenton@reuphlaw.com>

MICHAEL J. BARRY, ESQ.

<mbary@reuphlaw.com> Rutledge, Ecenia & Purnell, P.A. Post Office Box 551 Tallahassee, Florida 32302-0551

WILBUR E. BREWTON, ESQ.

<wbrewton@bplawfirm.net>

KELLY BREWTON PLANTE, ESQ.

<kbplante@bplawfirm.net> Brewton Plante, P.A. 225 South Adams Street, Suite 250 Tallahassee, Florida 32301-1709

Department of Business & Professional Regulation

Counsel Email Copies Furnished to:

John Lockwood <john@lockwoodlawfirm.com>
Andrew Lavin <alavin@navonlavin.com>
Marc Dunbar <marc@penningtonlaw.com>
Dan Russell <drussell@penningtonlaw.com>
Steve Menton <smenton@reuphlaw.com>
Mike Barry <mbarry@reuphlaw.com>
Wilbur Brewton <wbrewton@bplawfirm.net>
Kelly Plante <kbplante@bplawfirm.net>



Ken Lawson, Secretary

August 9, 2012

Tali Phone: 850.4 FILED

Authorit of Business and Professional Regulation

Deputy Agency Clerk

CLERK

Evette Lawson-Proctor

Date File#

8/9/2012

West Flagler Associates, Ltd. c/o Mr. John Lockwood 200 West College Avenue, Suite 307 Tallahassee, Florida 32301

Re: Application for Summer Jai Alai Permit - West Flagler Associates, LLC

Dear Mr. Lockwood:

On July 2, 2012, the Division of Pari-Mutuel Wagering received a permit application from West Flagler, under the provisions of Section 550.0745, Florida Statutes.

This letter is to inform you that your application for a Summer Jai Alai Permit is denied in accordance with the provisions of Chapter 550, Florida Statutes. Section 550.0745, Florida Statutes, states in pertinent part, "The owner or operator of a pari-mutuel permit who is authorized by the division to conduct pari-mutuel pools on exhibition sports in any county having five or more such pari-mutuel permits and whose mutuel play from the operation of such pari-mutuel pools for the 2 consecutive years next prior to filing an application under this section has had the smallest play or total pool within the county may apply to the division to convert its permit to a permit to conduct a summer jai alai fronton". Section 550.0745, Florida Statutes, creates an exception to the general requirements to obtaining a pari-mutuel permit found in Section 550.054, Florida Statutes. Specifically, the statute exempts the applicant from mileage restrictions and referendum requirements imposed by the general permitting statute. Thus, Section 550.0745, Florida Statutes, must be strictly construed in determining whether a permit is eligible for conversion to a summer jai alai permit, or whether such permit is available if the eligible permitholder declines to convert.

Applying a rule of strict construction to this application shows that a summer jai alai permit is not available in Miami-Dade County. Only one fiscal year, 2011/12, has passed since a summer jai alai permit application was considered and issued under this section which was based on wagering data from Fiscal Year 2009/10 and 2010/11. The statute clearly requires that the lowest mutuel play must come from the same permitholder for two consecutive years prior to filing an application under the section. Although Hialeah Park was again the lowest performing permitholder in Fiscal Year 2011/2012, it is not eligible for conversion because the bench mark of two consecutive years of the smallest play or total pool in the county prior to making an application has not occurred.

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West Flagler Associates, Ltd. August 9, 2012 Page Two

Additionally, Rule 61D-4.002, Florida Administrative Code, outlines certain guidelines for evaluating a permit application for a pari-mutuel facility which includes the "potential profitability" of the perspective permitholder. It is unclear how a second summer jai alai permit at the same property site will provide any additional revenue for the applicant or the state since the property identified in your application was issued a summer jai alai permit approximately 10 months ago on October 28, 2011. As you aware, summer jai alai permits are restricted to operating dates between May 1 and November 30 of each year. Therefore, a second summer jai permit at the same location would not increase the number of performances that could be conducted or extend operating time available during the year. As such, there is no value added benefit for the state or the applicant for a second summer jai alai permit at the same location and the application must be denied based upon the lack of potential profitability as referenced in Rule 61D-4.002, Florida Administrative Code.

Furthermore, Section 550.054(2), Florida Statutes, expressly prohibits the division from taking an application for a jail alai permit into consideration if the location for which the permit is requested is within 50 miles of an existing pari-mutuel wagering facility. There are existing pari-mutuel wagering facilities within 50 miles of the site of the proposed site in your application. Therefore, the division is statutorily prohibited from taking your application into consideration.

In order to obtain an administrative hearing with respect to this letter of permit denial, you must, within 21 days of your receipt of this letter of permit denial, file a petition for an administrative hearing with the Office of the Agency Clerk, Department of Business & Professional Regulation; 1940 North Monroe Street, Suite 33, Tallahassee, Florida 32399-2202, fax number 850.488.5761.

If you timely file a petition for administrative hearing and do not dispute the material facts of the permit denial, you will be granted a hearing not involving disputed issues of material fact (an informal administrative hearing) pursuant to Section 120.57(2), Florida Statutes, before the agency's designated hearing officer. However, if you do dispute the material facts in the letter of permit denial and desire a hearing involving disputed issues of material fact (formal administrative hearing) under Section 120.57(1), Florida Statutes, before the Division of Administrative Hearings (DOAH), you must file petition for administrative hearing in compliance with Rule 28-106.201(2), Florida Administrative Code, (F.A.C.), which requires, at a minimum, that any such a petition set forth:

- (a) The name and address of each agency affected and each agency's file or identification number, if known;
- (b) Your name, address, and telephone number, the πame address, and telephone number of your representative, if any, which shall be the address for service purposes during the course of the proceeding, and an explanation of how the your substantial interests are affected by this agency determination;

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West Flagler Associates, Ltd. August 9, 2012 Page Three

- (c) A statement of when and how you received notice of this agency decision:
- (d) A statement of all disputed issues of material fact or a statement indicating that there are no disputed facts;
- (e) A concise statement of the ultimate facts alleged, including the specific facts you contend warrant reversal or modification of the agency action;
- (f) A statement of the specific rules or statutes you contend require reversal or modification of the agency action, including an explanation of how the alleged facts relate to those specific rules or statutes; and
- (g) A statement of the relief you seek, stating precisely the action that you want the agency to take with respect to its determination.

Pursuant to Section 120.573, Florida Statutes, mediation is not available for disputes of the division's permitting decision in this matter.

If you do not request a hearing within twenty-one (21) days of your receipt of this Denial, this Denial will become the Agency's Final Order. If this Denial becomes a Final Order, you will have thirty (30) days to file for an appeal pursuant to Section 120.68, Florida Statutes.

Dated this _______ day of August, 2012

Lon M Biegolski

Sincerely,

CERTIFICATE OF SERVICE

for:

Ronda Bryan, Agency Clerk Department of Business and Professional Regulation

Case No. 2012 03 3108

FILED

Department of Bustiers and Professional Regula Deputy Agency Clerk

CLERK

Brandon Nichols 8/30/2012

STATE OF FLORIDA
DEPARTMENT OF BUSINESS AND PROFESSIONAL REGULATION OF PARI-MUTUEL WAGERING

In re: Permit Application

Case No. 2012-033108

WEST FLAGLER ASSOCIATES, LTD.

DBbB Vdeuck Cleuk

Applicant.

AUG 30 2012

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PETITION FOR ADMINISTRATIVE HEARING

COMES NOW, West Flagler Associates, Ltd. (the "Petitioner"), and hereby files this Petition for Administrative Hearing contesting the Division of Pari-Mutuel Wagering's denial of the Petitioner's application for a summer jai alai pari-mutuel permit. The Petitioner submits this petition in conformance with Section 120.57(2), Florida Statutes (2012), and Rule 28-106.201, Florida Administrative Code. In support, the Petitioner states the following:

Introduction

The Petitioner's application for a summer jai alai permit must be granted pursuant to the clear and unambiguous language of Section 550.0745, Florida Statutes. The plain language of Section 550.0745, Florida Statutes, authorizes the issuance of a new summer jai alai permit each and every state fiscal year, assuming that the permitholder eligible to convert declines to exercise its statutory conversion rights. In addition, Rule 61D-4.002, Florida Administrative Code, is not applicable to summer jai alai permit applications and, even if it were applicable, the Division is estopped from relying upon Rule 61D-4.002, Florida Administrative Code, because the Division never requested any information concerning the new permit's "potential profitability." Finally, Section 550.0745, Florida Statutes, clearly and unequivocally exempts summer jai alai permits

All references herein to "Chapter" or "Section" are to the application chapter or section of the official 2012 version of the Florida Statutes.

from the mileage restrictions that are otherwise generally applicable to pari-mutuel permit applications.

Parties

- 1. The affected state agency is the State of Florida, Department of Business and Professional Regulation, Division of Pari-Mutuel Wagering (the "Division"), 1940 North Monroe Street, Tallahassee, Florida 32399. The Division is the state agency authorized to administer Chapter 550, Florida Statutes, and regulate the pari-mutuel wagering industry, including the issuance of pari-mutuel wagering permits. See §§ 550.0251, 550.054, and 550.0745, Fla. Stat. (2012).
- 2. The Petitioner is a Florida limited partnership authorized to conduct business in Florida. The Petitioner owns and operates the Magic City Casino in Miami-Dade County, Florida. For purposes of this proceeding, the Petitioner's address is that of its undersigned counsel.
- 3. The Petitioner is represented by John M. Lockwood, Esq., whose address is 200 West College Avenue, Suite 307, Tallahassee, Florida 32301. Counsel's telephone number is (850) 727-5009 and facsimile number is (850) 270-2610.

Statement of Facts and the Petitioner's Substantial Interests

- 4. On July 2, 2012, the Petitioner filed an application (the "Application") for a summer jai alai permit pursuant to Section 550.0745, Florida Statutes. A true and correct copy of the application is attached hereto as Exhibit A.
 - 5. The summer jai alai permitting statute provides, in relevant part, the following:

The owner or operator of a pari-mutuel permit who is authorized by the division to conduct pari-mutuel pools on exhibition sports in any county having five or more such pari-mutuel permits and whose mutuel play from the operation of such pari-mutuel pools for the 2 consecutive years next prior to filing an application

under this section has had the smallest play or total pool within the county may apply to the division to convert its permit to a permit to conduct a summer jai alai fronton in such county during the summer season commencing on May 1 and ending on November 30 of each year on such dates as may be selected by such permittee for the same number of days and performances as are allowed and granted to winter jai alai frontons within such county. If a permittee who is eligible under this section to convert a permit declines to convert, a new permit is hereby made available in that permittee's county to conduct summer jai alai games as provided by this section, norwithstanding mileage and permit ratification requirements.

§ 550.0745(1), Fla. Stat. (2012) (emphasis supplied).

- 6. The Petitioner seeks a new summer jai alai permit in Miami-Dade County created by Section 550.0745, Florida Statutes, because the permitholder eligible to convert under the statute has failed to exercise its statutory conversion rights.
- 7. On August 9, 2012, the Division denied the Application after failing to issue a deficiency letter pursuant to Section 120.60(1), Florida Statutes. A true and correct copy of the Denial Letter is attached hereto as Exhibit B.
- 8. The Division denied the Application for the following reasons: (1) the permitting statute does not authorize a new summer jai alai permit in Miami-Dade County; (2) there is no value added benefit for the state or applicant if multiple summer jai alai permits are issued for the same location; and (3) mileage limitations prohibit the issuance of a jai alai permit within 50 miles of an existing location.² See Ex. B.
- 9. The Petitioner has standing to participate in this proceeding because the Denial Letter substantially and adversely affects the Petitioner's interests. See Ft. Myers Real Estate Holdings, LLC v. Div. of Pari-Mutuel Wagering, 53 So. 3d 1158, 1162 (Fla. 1st DCA 2011) ("It

² The mileage limitation argument is only applicable if a new summer jai alai permit is not made available and the Application was for a regular jai alai permit pursuant to Section 550,054, Florida Statutes. Section 550,0745, Florida Statutes, clearly exempts the issuance of summer jai alai permits from the mileage limitations.

is self-evident that a permit applicant has standing to challenge the denial of its own application.").

Statement of How Petitioner Received Notice of the Agency Decision

The Petitioner received notice of the Division's intended action on August 13,
 via certified mail. This petition is timely filed.

Disputed Issues of Material Fact

11. There are no disputed issues of material fact.

Concise Statement of Ultimate Facts and Law, Including the Specific Facts and Law Warranting Reversal of the Denial Letter

- 12. Hialeah Park was the permitholder with the lowest pari-mutuel wagering handle in Miami-Dade County for the 2010-2011 and 2011-2012 state fiscal years. See Ex. B.
- 13. Hialeah Park declined to file an application to convert its quarter horse permit to a summer jai alai permit.
- 14. The Division did not issue the Petitioner a deficiency letter pursuant to Section 120.60(1), Florida Statutes.
- 15. The Application did not contain any errors or omissions, nor did it require the submission of any additional information.
- 16. The Petitioner filed the only application for a summer jai alai permit for the 2012-2013 state fiscal year.
 - 17. The Petitioner is an existing owner of a pari-mutuel permit.
- 18. The Petitioner is currently approved by the Division to hold a pari-mutuel permit in conformance with Chapter 550, Florida Statutes.
- 19. DBPR Form 3010 (Permit Application) does not require submission of information to determine the "potential profitability" of a summer jai alai permit.

20. The Division did not request information concerning the "potential profitability" of the Petitioner receiving a second summer jai alai permit.

Specific Statutes and Rules Requiring Reversal of the Agency's Proposed Action

21. The specific statutes and rules requiring reversal of the Denial Letter are Sections 120,569, 120,57, 120,60, 550,054 and 550,0745, Florida Statutes.

Statement of Relief Sought by Petitioner

- 22. The Petitioner requests that the following relief:
- A. That the Division appoint a Hearing Officer to conduct an informal administrative hearing pursuant to Section 120.57(2), Florida Statutes, and that the Hearing Officer establish a briefing schedule for submission of legal arguments;
- B. That recommended and final orders are entered deeming that that the Application be granted pursuant to Section 550.0745, Florida Statutes; and
- C. That the Division issue the Petitioner a summer jai alai pari-mutuel permit; and
- D. That such further relief be granted as appropriate.

 Respectfully submitted this 30 day of August 2012.

JOHN M. LOCKWOOD, P.A.

200 West College Avenue, Suite 307

Tallahassee, Florida 32301

Telephone:

(850) 727-5009

Facsimile:

(850) 270-2610

Email:

iohn@lockwoodlawfirm.com

By: John M. Lockwood

Counsel for the Petitioner

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a copy of this Petition for Hearing was served on this 30^T day of August 2012, by hand delivery to the Agency Clerk, Department of Business and Professional Regulation, 1940 North Monroe Street, Tallahassee, Florida 32399-2202; by electronic mail to J. Stephen Menton (smenton@reuphlaw.com) and Michael J. Barry (mbarry@reuphlaw.com), Rutledge, Ecenia & Purnell, P.A., Post Office Box 551, Tallahassee, Florida 32302-0551; by electronic mail to Wilbur E. Brewton (wbrewton@bplawfirm.net), Brewton Plante, P.A., 225 South Adams Street, Suite 250, Tallahassee, Florida 32301; and by electronic mail to Marc W. Dunbar (marc@penningtonlaw.com) and Daniel Russell (drussell@penningtonlaw.com), Pennington Moore, Wilkinson, Bell & Dunbar, P.A., Post Office Box 10095, Tallahassee, Florida 32302.

John M. Lookwood



STATE OF FLORIDA DEPARTMENT OF BUSINESS AND PROFESSIONAL REGULATIONS DIVISION OF PARL MUTUEL WAGERING 1949 North Monroe Street Taliahaesse, Florida 32388-1035 YOM MYForda.com/Shy

NOTE - This Form must be submitted as part of an entire application packet

If you have any quastions or need assistance in completing this application, photas contact the Department of Business and Professional Regulation, Customer Contact Certer, at 850.487.1395.

This form and its attactoments are to be completed by incledities or businesses desiring to obtain a Parnik to Conduct Parl-Mutual Wagering. Upon completion, the original retarized application and all attachments, with a Cashier's Check for \$15,000, made payable to the Department of Business and Professional Regulation, should be returned to the Division.

The attachments include:

Request for Release of Information (DBPR PAW-3195) Personal History Record (DBPR PAW-3030) Individual Cocupational License Application (DBPR PAW-3120)

Permit Investigation Deposit-

\$15,000

SPECIAL NOTES

 The following Florida Statutes and Rules are referenced for additional information required for completing this application package.

Section 550,064, Section 550,0555, Section 550,0661, Section 550,0745, Section 550,1815, and Section 550,384, Florida Statutes:
Rule 610-4,001 and Rule 610-4,002, Florida Administrative Code

Application for a Quarter Horse or non-wagering permit does not regular \$15,000 deposit.

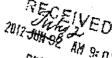
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Page 1 of

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STATE OF FLORIDA DEPARTMENT OF BUSINESS AND PROFESSIONAL REGULATION OF OF BUSINESS AND PROFESSION OF B

fl you have any questions or need assistance in complating this application, please contact the Department of Business and Professional Regulation, Customer Contact Center, at 850,487.4395,

This application shall only be used certain that all attachment numbers application.	when applying for a n	sw part-multiel wage: numbers in the appro	ing permit. Plea priate boxes thro	ughout the
Permit Type Greyhound Racing Thoroughbred Racing Ocarter Hoise Racing	E	Hamess Racing Jaj-Alaj Non-Wagaring Mee		
Florida county in which racing will be	e conducted Miseri-D	ada County		2017 'A.R.
				
Federal Employer ID Number/ Soc	ial Beculily Number			55 51 51 51 51 51 51 51 51 51 51 51 51 5
Applicant Name West Flagler Assoc				
Doing Business As (D/B/A) Name				¥
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Street Address or P.O. Box 401 NW 88th Court				
City Maxi	<u> </u>	State FL	Zip Code (+4 33128	optonal)
County (if Florida address) Mani-D	ade Co	unitry United States		
Contact Name John M. Lockwood, Ed	sq.			
Primary Phone Number (850) 727-5009	Printary-E-Mail Addre john@lockwoodlawiim).CO(II)		
Street Address 450 NW 37th Avenue				
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Page 2 of

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After	nata Phone Number	Fax Mumber
Alter	nete E-May Address	
	the applicant is a Corporation, complete the following	fowing:
	When incorporated: rive	<u> </u>
(b)	Attach a copy of the Articles of incorporation. Attachment # n/a	
(c)		, attach a copy of license to do business in Florida.
(d)	Attach a copy of the last five corporate arms	al reports filed with the Department of State,
(e)	If the applicant composition is a subsidiary of reflecting the complete holdings of the parent	any other eathy, attach an organizational chart t critiy.
	Altrachment# rvia	
(1)	Alberh a listing of all present or past civil suits twenty years. Include style of case, case nur	s involving the applicant as a defendant for the past mber, court of jurisdiction, and final outcome of case.
	Attachment # r/a	
(g)	Attach a fisting of all present or past criminal agency, case number, and final outcome of c	actions involving the applicant. Include trivestigating
	Attachment # na	
(h)	Attach a schedule disclosing all owners of 5 p	percent or more of any interest in this corporation.
	Attachment # nitr	
(1)	Affach e schedule disclosing defacto equity o assets owed to any one party	swnership where corporate debt exceeds: 10 percent of
	Affachment # N/B	· ·
(j)	Attach a schedule disclosing any ownership of holding interest in any gambling or wagoring internationally.	of 5 percent or more in any business or other entity activity in the State of Florida, the United States, or
	Attachment# N/A	
(k)	Attach a schedule disclosing the structure of 1(f) above).	ownership and all individuals involved (refer to question
	Attachment # N/a	<u></u>

	(į	Attach a schedule disclosing the names and addresses of the officers and directors.
		Altachment # nie
2	H	the spellcant is a Partnership, Joint Venture Agreement, Trust Agreement, or other business entity:
-		Attach a copy of all agreements which established the entity.
		Attachment # ruta
		•
	Ф	Advict a listing of all present or past civil suite involving the applicant as a defendant for the past. Twenty years. Include style of case, case number, count of priscliption, and final cuscome of case.
-		Attachment # rus
	(0)	Attain's listing of all-present or past original actions involving the applicant. Include Investigating agency, case number, and first outcome of case.
		Attachment # n/a
	141	Attach a schedule disclosing the names and addresses of the principals, partners, or shareholders
	(0)	owning 6 becent of the prelimes such stolesses of the brunshers, bearings, of suches of the prelimes such.
		Attachment # 11/8
	(e)	If the applicant is a subsidiary of any other entity, attach an organization chart reflecting the
	ζ-γ	complete holdings of the parent entity.
		Attachment # n/a 4-5
	(t)	Attach a schedule disclosing any ownership of 5 percent or more in any business or other entity holding interest in any gambling or wagering activity in the State of Florida, the United States, or internationally.
		Attacturers # Na
	(9)	Attach a schedute disclosing the structure of ownership and all individuals involved (refer to question 2 (f) above).
		Attackment # We
3.	The Ver	s following financial information is required for applicants which are Corporations, Pertnerships, Junt nure Agréements, Trust Agreemants, or other business entitles:
	(2)	Attach a copy of the applicant's financial statements for the last five years. If no financial statements were prepared, so state, and attach necessary documents which reflect the financial condition of the applicant for the past five years.
		Attentionent # 1/8
	٠.	
		If the applicant is a subsidiary of any other entity, the applicant must attach a copy of the parent corporation's financial statements for the past five years. If no financial statements were propered for the parent corporation, so state, and affect necessary documents which reflect the financial corporation for the past five years.
		Afterchiment # n/a
	٠.	
กละ	RiPM	MY-3010, adopted 3-4 07 of Role 510-10.001, FAC Pege 4of 7
	, , E	k3 -201-19 graphion 2-4-01, of tages gart-toring, t-7-cz , 666-4-01,1 110
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		Maka Balanca and Carlos Carlos and Artifaction with the Carlos and
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	(-)	business entity, if different from those provided in 1(h), 1(l), and 4(a), unless the securities of the corporation or entity are registered pursuant to s. 12 of the Securities Exchange Act of 1934, 15 U.S.C. ss. 78a-78dc; and if such corporation or entity files with the United States Securities and Exchange Commission the reports required by s. 13 of that act or if the securities of the corporation or entity are regularly traded on an established securities market in the United States.
		Attachment # N2
4.	ØŴ	mership interests
	(x)	Provide the full name, legal residence, business address, and percentage of ownership and total number of chares held, of all parties holding an interest in the applicant.
		Attactment # n/d
	(b)	All ownership interests must complete a Personal History Record, as included in the pennit application package; a Request for Release of Information and Authorization to Release Information, as included in the pennit application package; and a Division of Parl-Mutuel Wageving fingerprint card, as included in the pennit application package.
		Attachment # n/a
	(c)	Attach a listing of all past or present criminal charges involving the above-listed ownership interests and their spouses; if none, so state. Include arrest charge, arresting agency, date of errest, court of jurisdiction, and final outcome.
		Attachment# n/a
	(d)	Abach a listing of all past or present dvil auta involving the above-listed ownership interests and their appress; it none, so state. Include style of case, case number, count of junisdiction, and final outcome of case.
		Attachment # s/a
	(e)	All comerchip interests shall make available for division inspection a copy of all income tax returns filled for the past tive years, building apomess. Said inspection shall be conducted at a time and place designated by the division.
	(f)	All ownership interests shall provide an audited financial statement, with an independent CPA opinion, of their personal financial condition as of the date of the application.
		Attachment# 1/8
•	(p)	All ownership interests shall attach a liating of all occupational randor professional licenses held by them, their spouses, or any associated business entity under the jurisdiction of any federal, state, county, or municipal authority and a statement indicating whether administrative proceedings were ever initiated against any of the fished licenses. Include type of proceeding, agency initiating the proceedings, date, and final outcome of case.
		Attachment # r/a.
	(h)	All conversitio interests shall attach a statement indicating if they, their spouses, or any associated business entities have even filed for bankruptcy.
	٠.	Attachment# Na
		All ownership interests shall attach a fishing of the full name, legal address, business address, and date of both of any divorced apouse or divorce proceedings involving the current spouse
	٠.	Attachment ≱ n/a
ראכן		W-3010, adopted 3-4-b7 at Rule 610-10,001; FACC Page 6 ct7 10
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		Salar Barrell Commencer Co

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Αij	applicante aubi provider.
(a)	A detailed statement (with exporting evidence) of the mathod of financing the purchase/construction of the facility, and first year a operating expenses. Said statement shall include a complete disclosure of the soutces of funds.
	Attachment # See Pennti Addendum A
(b)	A statement detailing all preliminary plans with respect to the operation of the facility, including the names of management personnel and racing officials, and any analogements to obtain contractual services such as totalisator equipment, video equipment, food earlies, security service, housekeeping, and maintenance services.
٠,	Abschment # See Permit Addenmen A
(c)	A complete tisting of any leans obtained by the applicant within the past two years, including the name of leader, armount of lean, terms of lean, culiatural, reason for lean; and a copy of lean agreements.
	Attachment # See Point Addendum A
(d)	A legal description of the property where the proposed part-mutual facility is or will be located.
¥~#.	Attachment # See Permit Addendum B
	Applicant's control over the above-described property is by:
(8)	
	[] Ownership [] Lease Other Authority
٠,	Copies of all deeds, titles, contracts or agreements concerning the acquisition of land where the facility is or will be located. Said documents shall reflect applicants control of property, method of immoring the acquisition of the property, and sources of funds.
	Attachment # See Pointt Addandam A
(1)	areas, and access roads.
	Attachment of Soo Fernat Addendum C
(9)	Preliminary plans and drawings detailing the construction of the proposed parl-mutual facility, including backside areas. The dimensions of the inclinty, type of construction, seating capacity, harm size and design, and facilities for handling the public.
	Attachment # See Permit Addendors A
(h)	A listing of all contractors used in the constitution of the facility. A copy of contracts between the applicant and the confractors shall be provided to the division no less than ten working days after maintainer of the contracts.
¥.	Attachment # See Permit Addencian A
(3)	If a facility previously extelect, a copy of all contracts or agreements concerning the accalishion of extelling assets (sales agreement).
	Attsohment # n/a
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The Applicant is in the process of renovating its auditorium and creating a live contentainment venue. The auditorium will be capable of hosting different types of entertainment events, including live jai alai performances. The renovation process will be completed prior to the conclusion of the 2012-2013 state fiscal year. The Applicant intends to seek a license pursuant to this Permit to conduct live performances prior to the conclusion of the 2012-2013 state fiscal year.

5(b):

The proposed jai aim fronton will be operated by existing, licensed personnel employed by the Applicant. The Applicant currently has existing contracts for the provision of required pari-mutual services.

5(c):

The Applicant is an existing permitholder that has previously been approved to hold a pari-mutuel permit pursuant to Section 550.1815, Florida Statures.

5(c):

The Applicant is an existing permitholder that has previously been approved to hold a pari-mutuel permit pursuant to Section 550.1815, Florida Statutes.

5(c).

The jai alai fronton will be located within the Applicant's existing licensed facility. The Applicant's auditorium will require miner interior construction and remodeling in order to seat approximately 900 patrons. This construction is remodeling is presently ongoing.

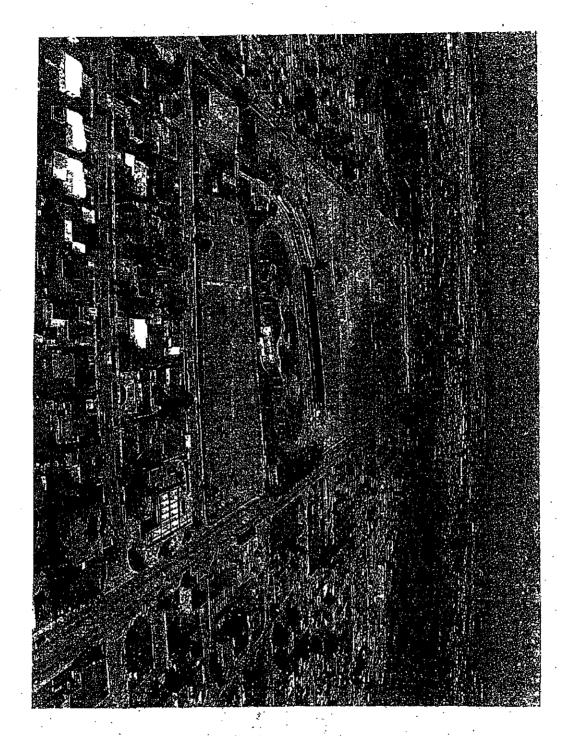
5/h):

The Applicant has engaged the Weinstein/Ruiz firm as general contractors. The contract is available upon request.

Tract "A," Amended Plat of Airline Centor, according to the Plat thereof, as recorded in Plat Book 33, Page 77, Public Records of Miami-Dade County, Florida.

AND

The North 289.91 feet of the East ½ of the Southeast ¼ of the Northeast ¼, less the East 35 feet and less the South 25 feet thereof, And the East 225.00 feet of the North 289.91 feet of the West ½ of the Southeast ¼ of the Northeast ¼, less the South 25 feet and less the West 25 feet thereof; And the East 225.00 feet of the West ½ of the Northeast ¼ of the Northeast ¼ less the West 25 feet and less the North 35 feet thereof in Section 5, Township 54 South, Range 41 East, in the City of Miami, Miami-Dade County, Florida. Less the external area formed by a 25 feet radius curve at the Southeast corner of the parcel herein described, said curve being tangent to the East and South lines of said parcel.



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Business (2) Professional Regulation

Ken Lawson, Secretary

FILED

Oncerbrant of Reliefs and Indicational Sophister
Deputy Agrency Clerk

CARRI Eventle Lawre on Procedur

Date 8/94/2012

August 9, 2012

West Flagler Associates, Ltd. c/o Mr. John Lockwood 200 West College Avenue, Suite 307 Tallahassee, Florida 32301

Re. Application for Summer Jai Alai Permit - West Flagler Associates, LLC

Dear Mr. Lockwood:

On July 2, 2012, the Division of Parl-Mutuel Wagering received a permit application from West Flagler, under the provisions of Section 550.0745, Florida Statutes.

This letter is to inform you that your application for a Summer Jai Alai Permit is denied in accordance with the provisions of Chapter 550, Florida Statutes. Section 550.0745, Florida Statutes, states in pertinent part, "The owner or operator of a part-mutuel permit who is authorized by the division to conduct part-mutuel pools on exhibition sports in any county having five or more such part-mutuel permits and whose mutuel play from the operation of such part-mutuel pools for the <u>2 consecutive years next prior to filling an</u> application under this section has had the smallest play or total pool within the county may apply to the division to convert its permit to a permit to conduct a summer jai alai fronton". Section 550.0745, Florida Statutes, creates an exception to the general requirements to obtaining a part-mutuel permit found in Section 550.054, Florida Statutes. Specifically, the statute exempts the applicant from mileage restrictions and referendum requirements imposed by the general permitting statute. Thus, Section 550.0745, Florida Statutes, must be strictly construed in determining whether a permit is eligible for conversion to a summer jai alai permit, or whether such permit is available if the eligible permitholder declines to convert.

Applying a rule of strict construction to this application shows that a summer jai alai permit is not available in Miami-Dade County. Only one fiscal year, 2011/12, has passed since a summer jai alai permit application was considered and issued under this section which was based on wagering data from Fiscal Year 2009/10 and 2010/11. The statute clearly requires that the lowest mutuel play must come from the same permitholder for two consecutive years prior to filing an application under the section. Although Hialeah Park was again the lowest performing permitholder in Fiscal Year 2011/2012, it is not eligible for conversion because the bench mark of two consecutive years of the smallest play or total pool in the county prior to making an application has not occurred.

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West Flagler Associates, Ltd. August 9, 2012 Page Two

Additionally, Rule 61D-4.002, Florida Administrative Code, outlines certain guidelines for evaluating a permit application for a pari-mutuel facility which includes the "potential profitability" of the perspective permitholder. It is unclear how a second summer jai alaipermit at the same property site will provide any additional revenue for the applicant or the state since the property identified in your application was issued a summer jai alaipermit approximately 10 months ago on October 28, 2011. As you aware, summer jai alaipermits are restricted to operating dates between May 1 and November 30 of each year. Therefore, a second summer jai permit at the same location would not increase the number of performances that could be conducted or extend operating time available during the year. As such, there is no value added benefit for the state or the applicant for a second summer jai alai permit at the same location and the application must be denied based upon the lack of potential profitability as referenced in Rule 81D-4,002, Florida Administrative Code.

Furthermore, Section 550.054(2), Florida Statutes, expressly prohibits the division from taking an application for a jail alai permit into consideration if the location for which the permit is requested is within 50 miles of an existing pari-mutuel wagering facility. There are existing pari-mutuel wagering facilities within 50 miles of the site of the proposed site in your application. Therefore, the division is statutorily prohibited from taking your application into consideration.

In order to obtain an administrative hearing with respect to this letter of permit denial, you must, within 21 days of your receipt of this letter of permit denial, file a petition for an administrative hearing with the Office of the Agency Clerk, Department of Business & Professional Regulation; 1940 North Monroe Street, Suite 33, Tallahassee, Florida 32399-2202, fax number 850.488.5761.

If you timely file a petition for administrative hearing and do not dispute the material facts of the permit denial, you will be granted a hearing not involving disputed issues of material fact (an informal administrative hearing) pursuant to Section 120.57(2), Florida Statutes, before the agency's designated hearing officer. However, If you do dispute the material facts in the letter of permit denial and desire a hearing involving disputed issues of material fact (formal administrative hearing) under Section 120.57(1), Florida Statutes, before the Division of Administrative Hearings (DOAH), you must file petition for administrative hearing in compliance with Rule 28-106.201(2), Florida Administrative Code, (F.A.C.), which requires, at a minimum, that any such a petition set forth:

- (a) The name and address of each agency affected and each agency's file or identification number, if known;
- (b) Your name, address, and telephone number, the name address, and telephone number of your representative, if any, which shall be the address for service purposes during the course of the proceeding, and an explanation of how the your substantial interests are affected by this agency determination;

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West Flagler Associates, Ltd. August 9, 2012 Page Three

- (c) A statement of when and how you received notice of this agency decision:
- (d) A statement of all disputed issues of material fact or a statement indicating that there are no disputed facts;
- (e) A concise statement of the ultimate facts alleged, including the specific facts you contend warrant reversal or modification of the agency action;
- (f) A statement of the specific rules or statutes you contend require reversal or modification of the agency action, including an explanation of how the alleged facts relate to those specific rules or statutes, and
- (g) A statement of the relief you seek, stating precisely the action that you want the agency to take with respect to its determination.

Pursuant to Section 120.573, Florida Statutes, mediation is not available for disputes of the division's permitting decision in this matter.

If you do not request a hearing within twenty-one (21) days of your receipt of this Denial, this Denial will become the Agency's Final Order. If this Denial becomes a Final Order, you will have thirty (30) days to file for an appeal pursuant to Section 120.68, Florida Statutes.

Dated this ______ day of August, 2012

Sincerely,

CERTIFICATE OF SERVICE

I hereby certify that a true copy of the foregoing Letter of Permit Application Dental has been served upon West Flagler Associates, Ltd., c/o Mr. John Lockwood, 200 West College Avenue, Suite 307, Tallahassee, Florida 32301, by U.S. Certified Mail, this day of August, 2012.

for

Ronda Bryan, Agency Clerk Department of Business and Professional Regulation

Case No. 2012 03 3108

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JOHN M. LOCKWOOD, P.A.

200 WEST COLLEGE AVENUE, SUITE 307 TALLAHASSEE, FL 32301

EMAIL; JOHN@LOCKWOODLAWFIRM.COM

CELL: 850.694.2978 OFFICE: 850.727.5009

January 24, 2013

BY HAND ELECTRONIC MAIL

Leon Biegalski, Director Division of Pari-Mutuel Wagering 1940 North Monroe Street, Suite 50 Tallahassee, Florida 32399

Re: Withdrawal of Summer Jai Alai Permit Application

Dear Mr. Biegalski:

Please accept this notice of withdrawal of the summer jai alai permit application filed with your office on July 2, 2012, by West Flagler Associates, Ltd. ("West Flagler"). West Flagler intends to pursue the application it filed on or about November 30, 2012, for a location in southern Miami-Dade County.

Please feel free to contact me should you have any questions or require clarification.

Sincerely,

John M. Lockwood