## FILED

Department of Business and Professional Regulation
Deputy Agency Clerk

CLERK

Brandon Nichols

Date

10/8/2013

STATE OF FLORIDA DEPARTMENT OF BUSINESS AND PROFESSIONAL REGULAT DIVISION OF PARI-MUTUEL WAGERING

In re: Petition for Declaratory Statement

Case No.

WEST FLAGLER ASSOCIATES, LTD.,

Petitioner.

DS 2013-094

## PETITION FOR DECLARATORY STATEMENT

COMES NOW, West Flagler Associates, Ltd. ("West Flagler"), and hereby moves pursuant to section 120.565, Florida Statutes (2013), and rule 28-105, Florida Administrative Code (2013), and requests the issuance of a declaratory statement by the Division of Pari-Mutuel Wagering (the "Division") regarding the application of chapter 551, Florida Statutes, and the administrative rules adopted thereunder, to West Flagler's particular set of circumstances. In support of the Petition, West Flagler states the following:

#### Introduction and Party Identification

- 1. The affected agency is the Department of Business and Professional Regulation, Division of Pari-Mutuel Wagering, located at Northwood Centre, 1940 North Monroe Street, Tallahassee, Florida 32399. The Division is the state agency authorized to administer Chapter 551, Florida Statutes, including the conduct of pari-mutuel and slot machine gaming operations. See 551.103, Fla. Stat. (2013).
- 2. The Division has jurisdiction over this proceeding pursuant to section 120.565, Florida Statutes.

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All references herein to "Chapter" or "Section" are to the applicable chapter or section of the official 2013 version of the Florida Statutes.

3. West Flagler's corporates office is located at 450 NW 37th Avenue, Miami, Florida 33126 (the "Eligible Facility"). For purposes of this Petition, West Flagler's address is that of its undersigned counsel.

### West Flagler's Particular Circumstances

- 4. The purpose of a declaratory statement is to allow West Flagler to select a proper course of action in advance. *Novick v Dep't of Health, Bd of Medicine*, 816 So. 2d 1237, 1240 (Fla. 5th DCA 2002). The Division previously denied a petition for declaratory statement filed by West Flagler because they Division considered the request to be generally applicable to all other slot machine eligible facilities governed by chapter 551, Florida Statutes.
- 5. In DS 2013-012, the Division acknowledged it is allowed to issue a declaratory statement based upon a properly presented question that other limited participants in a limited industry might have an interest in, such as pari-mutuel wagering. A true and correct copy of DS 2013-012 is attached hereto as Exhibit A. The particular facts and circumstances set forth in this petition are applicable to a limited number of participants in the slot machine industry.
- 6. West Flagler is a summer jai alai permitholder who owns and operates a licensed pari-mutuel facility in Miami-Dade County. West Flagler is also a greyhound permitholder and currently conducts live greyhound racing at the Eligible Facility, commonly referred to as the Magic City Casino. At such facility, West Flagler conducts pari-mutuel, cardroom and slot machine operations pursuant to various permits and licenses issued by the Division.
- 7. The Florida Constitution authorizes slot machines "within existing, licensed parimutuel facilities (thoroughbred and harness racing, greyhound racing, and jai-alai) that have conducted live racing or games in that county during each of the last two calendar years before the effective date of this amendment." Art. X, § 23 (Fla. Const. 1968).

8. Florida law defines "eligible facility" for slot machine licensing as follows:

"Eligible facility" means any licensed pari-mutuel facility located in Miami-Dade County or Broward County existing at the time of adoption of s. 23, Art. X of the State Constitution that has conducted live racing or games during calendar years 2002 and 2003 and has been approved by a majority of voters in a countywide referendum to have slot machines at such facility in the respective county; any licensed pari-mutuel facility located within a county as defined in s. 125.011, provided such facility has conducted live racing for 2 consecutive calendar years immediately preceding its application for a slot machine license, pays the required license fee, and meets the other requirements of this chapter; or any licensed parimutuel facility in any other county in which a majority of voters have approved slot machines at such facilities in a countywide referendum held pursuant to a statutory or constitutional authorization after the effective date of this section in the respective county, provided such facility has conducted a full schedule of live racing for 2 consecutive calendar years immediately preceding its application for a slot machine license, pays the required licensed fee, and meets the other requirements of this chapter.

### § 551.102(4), Fla. Stat. (2013) (emphasis supplied).

- 9. West Flagler conducted a full schedule of live racing at the Eligible Facility during the 2002 and 2003 calendar years. In addition, West Flagler has conducted a full schedule of live racing at the Eligible Facility for each calendar year, and fiscal year, since 2003.
- 10. West Flagler is currently negotiating a lease with Miami Jai Alai to conduct summer jai alai games at the Miami Jai Alai fronton. West Flagler has previously conducted summer jai alai games at Miami Jai Alai. In addition, West Flagler is a general partner in the Summer Jai Alai partnership that currently holds a lease to conduct summer jai alai games at Miami Jai Alai.
- 11. West Flagler conducts slot machine operations pursuant to license number SM155 and such slot machine license is associated with West Flagler's greyhound permit. West
  Flagler contemplates indefinitely discontinuing live greyhound racing at the Eligible Facility so
  long as the lease with Miami Jai Alai is in effect and assuming such conduct is permissible under
  Florida law.

- 12. West Flagler seeks a declaratory statement as it applies to the particular set of circumstances identified herein. See § 120.565(1), Fla. Stat. (2013). The outcome of this proceeding will be a factor in whether West Flagler continues lease negotiations. West Flagler may only desire to enter into a lease if West Flagler is authorized operate slot machines at the Eligible Facility while conducting a full schedule of live jai alai games at the Miami Jai Alai.
- 13. The Eligible Facility is authorized to conduct slot machine operations pursuant to article X, section 23 of the Florida Constitution (1968) and section 551.102(4), Florida Statutes. As it relates to this proceeding, the only material conditions of licensure are (1) slot machine operations may only be conducted at the eligible facility and (2) the slot machine licensee conduct no fewer than a full schedule of live racing or games. §§ 551.104(3) and 551.104(c), Fla. Stat. (2013).
- 14. West Flagler submits it will satisfy these conditions under its proposed scenario. The Eligible Facility will continue to conduct slot machine gaming. In addition, West Flagler will continue to conduct a full schedule of live jai alai games at Miami Jai Alai.
- 15. Section 551.114(4), Florida Statutes, provides that "[d]esignated slot machine gaming areas may be located within the current live gaming facility or in an existing building that must be contiguous and connected to the live gaming facility." West Flagler is unsure whether this provision requires live pari-mutuel wagering performances to be conducted at the Eligible Facility in order to continue slot machine operations.
- 16. West Flagler is in doubt as to whether sections 551.102(4), 551.104(4)(c) and 551.114, Florida Statutes, require it to conduct live pari-mutuel performances at the same location in which slot machine gaming is conducted, i.e. the Eligible Facility. Specifically, West Flagler questions whether it can lease another permitholder's premises, conduct a full schedule

of live performances, and retain eligibility to conduct slot machine operations at the Eligible Facility.

- 17. There are currently seven licensed slot machine facilities in Florida. Of those seven licensed facilities, only three have multiple pari-mutuel permits (Isle of Capri, Gulfstream Park, and Magic City Casino)<sup>2</sup> that are commonly owned and permitted for the same location as the slot machine facility. Of those three licensed facilities, only two (Gulfstream Park and Magic City Casino) have multiple pari-mutuel permits that are licensed and operational.
- 18. West Flagler is the only entity owning a greyhound permit and a summer jai alai permit. In addition, West Flagler is also the only summer jai alai permitholder conducting summer jai alai performances via lease and at a facility other than its permitted location.
- 19. West Flagler seeks a declaratory statement from the Division concerning the question presented in this proceeding.

## Question Presented

Whether sections 551.102(4), 551.104(4)(c) and 551.114, Florida Statutes, allow West Flagler to operate slot machines at the Eligible Facility pursuant to its summer jai alai permit while leasing Miami Jai Alai to conduct a full schedule of jai alai games.

WHEREFORE, the Petitioner requests that the Division issue a Declaratory Statement responding to the above-stated questions.

<sup>&</sup>lt;sup>2</sup> There are two additional facilities (Calder and Mardi Gras) that have multiple permits operating at the same facility. However, these facilities are not analogous the facts of this petition because they operate via lease and are not permitted for the same location

Respectfully submitted this day of October, 2013.

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John M. Lockwood

Fla. Bar No. 28056

COUNSEL FOR WEST FLAGLER

## **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that the original of the foregoing document was filed via hand delivery with the Agency Clerk of the Department of Business and Professional Regulation at 1940 North Monroe Street, Tallahassee, Florida 32399-1035 on this day of October 2013.

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#### FILED

Reportment of Business and Professional Regulation
Deputy Agency Clerk

LERK Brandon Nichols

9/23/2013 2013-05652

# STATE OF FLORIDA DEPARTMNET OF BUSINESS AND PROFESSIONAL REGULATE DIVISION OF PARI-MUTUEL WAGERING

IN RE: PETITION FOR DECLARATORY STATEMENT, WEST FLAGLER ASSOCIATES, LTD.

DS 2013-012

Petitioner.

DBPR Case No. 2013008605

CALDER RACE COURSE, INC., and HARTMAN AND TYNER, INC. d/b/a MARDI GRAS RACETRACK AND GAMING CENTER

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	tervenor	

## FINAL ORDER DENYING DECLARATORY STATEMENT

Petitioner, West Flagler Associates, Ltd., ("Petitioner") filed a Petition for Declaratory Statement ("Petition") pursuant to Section 120.565, Florida Statutes, with the Division of Pari-Mutuel Wagering ("the Division") on February 25, 2013. Petitioner filed an Amended Petition for Declaratory Statement ("Amended Petition") on June 21, 2013. The Amended Petition is hereby incorporated by reference.

- The Petitioner is the holder of pari-mutuel wagering permits for greyhound racing and summer jai alai and is licensed to conduct slot machine and cardroom gaming and pari-mutuel wagering performances in Miami-Dade County.
  - 2. The Amended Petition asks the following question:

Question 1: Whether any provision of Chapter 551, Florida Statutes, or any other provision of Florida law, requires a permitholder to conduct a full schedule of live pari-mutuel performances at the same location in which slot machine gaming will be conducted in order to receive and maintain a slot machine license.



- 3. On March 20, 2013, the Calder Race Course, Inc., and Hartman and Tyner, Inc., d/b/a Mardi Gras Racetrack and Gaming Center filed petitions to intervene. The petitions to intervene are incorporated by reference.
- 4. The Division's issuance of a declaratory statement is governed by the provisions of §120.565, Fla. Stat., which provides in relevant part:
  - (1) Any substantially affected person may seek a declaratory statement regarding an agency's opinion as to the applicability of a statutory provision, or of any rule or order of the agency, as it applies to the petitioner's set of circumstances.
  - (2) The petition seeking a declaratory statement shall state with particularity the petitioner's set of circumstances and shall specify the statutory provision, rule, or order that the petitioner believes may apply to the set of circumstances.
- 5. Rule 28-105.001, Florida Administrative Code (2007), which governs an agency's issuance of a declaratory statement provides:
  - A declaratory statement is a means for resolving a controversy or answering questions or doubts concerning the applicability of statutory provisions, rules, or orders over which the agency has authority. A petition for declaratory statement may be used to resolve questions or doubts as to how the statutes, rules, or orders may apply to the petitioner's particular circumstances. A declaratory statement is not the appropriate means for determining the conduct of another person.
- 6. The Supreme Court of Florida in Florida Department of Business and Professional Regulation, Division of Pari-Mutuel Wagering v. Investment Corp. of Palm Beach, 747 So. 2d 374 (Fla. 1999), recognized that, due to the unique nature of this industry with limited participants other similarly situated entities would almost invariably have an interest in a declaratory statement. The Court further found that changes to that section made by the 1996 amendments to the Administrative Procedure Act authorize the issuance of declaratory statements even though the interest of persons who are not a party

may be affected. *Id.* 747 So. 2d at 378-385. Thus, the Petitions to Intervene should be granted.

- 7. The purpose of a declaratory statement is to allow a petitioner to select a proper course of action in advance. *Novick v. Dep't of Health, Bd. of Medicine*, 816 So. 2d 1237, 1240 (Fla. 5th DCA 2002). However, as noted by the Intervenors in their response to the original Petition, the Amended Petition fails to plead what, if any, particular set of circumstances would apply to the Petitioner. The Amended Petition specifically asks whether a pari-mutuel permithoder can conduct its pari-mutuel operations by lease at another pari-mutuel facility and still maintain its ability to conduct slot machine operations at the site of the pari-mutuel permit. However, the Amended Petition contains no statement that the Petitioner intends to operate by lease at another pari-mutuel permitholder's facility, lease its facility to another pari-mutuel permitholder, or even that a competitor is operating by a lease. <sup>1</sup>
- 8. The question presented itself is not about the Petitioner's set of circumstances, but asks for a statement by the division which would be generally applicable to all pari-mutuel facilities governed by Chapter 551, Fla. Stat., Specifically, the question asks whether Chapter 551, or any other provision of Florida law "requires a permitholder to conduct a full schedule of live pari-mutuel performances at the same location in which slot machine gaming will be conducted in order to receive and maintain a slot machine license." Thus, the answer to the question presented would ultimately be applicable to all of the pari-mutuel facilities in Miami-Dade and Broward Counties because all of those facilities are required by §551.104(4)(c), Fla. Stat., to conduct a full

<sup>&</sup>lt;sup>1</sup> To the extent that the allegations of the Amended Petition could be read to request comment on the actions of other parties, such a request would not be a proper subject of a declaratory statement under Rule 28-105.001, FAC. See also, Manasota-88 v. Gardinier, Inc., 481 So. 2d 948 (Fla 1st DCA 1986)

schedule of races or games in order to maintain a slot machine license and each of those permitholders is authorized to lease another pari-mutuel facility of the same class within 35 miles to conduct races or games under §550.475, Fla. Stat. Investment Corp. of Palm Beach would allow the Division to issue a declaratory statement based on a properly presented question that other limited participants in a limited industry might have an interest in, such as pari-mutuel wagering. However, the case cannot be read so broadly as to authorize the Division to issue a declaratory statement which would be generally applicable to all of the slot machine eligible pari-mutuel facilities governed by Chapter 551, Fla. Stat., based on allegations that are not in some way specific to a particular petitioner. An agency cannot issue a declaratory statement instead of rule making, Lennar Homes, Inc. v. Dep't of Bus. & Prof'l Reg., 888 So. 2d 50 (Fla. 1st DCA 2004)

9. Finally, although the Amended Petition does provide a reference to §§ 551.104(4)(c) and 551.114(4), it ultimately asks a question regarding the applicability of "Chapter 551, Florida Statutes, or any other provision of Florida law." Thus, the ultimate question presented is not about the applicability of a specific statutory provision, or of any particular rule or order of the agency as required by §120.565, Fla. Stat. Rather, the question asked is so broadly worded that it relates to an entire Chapter of the Florida Statutes that is under the Division's jurisdiction and other provisions of Florida law, over which over which the agency potentially has no authority.

#### **ORDER**

Therefore it is ORDERED:

- I. All Petitions to Intervene are GRANTED.
- 2. The Amended Petition for Declaratory Statement is DENIED.

DONE AND ORDERED this 20

day of September, 2013, in Tallahassee,

Florida.

PEON M. BIEGALSKI, DIRECTOR

Division of Pari-Mutuel Wagering Department of Business & Professional

Regulation

1940 North Monroe Street

Tallahassee, Florida 32399-1035

## NOTICE OF RIGHT TO APPEAL

Any party to this proceeding has the right to seek its judicial review under § 120.68, Florida Statutes, by the filing of a notice of appeal pursuant to Rules 9.110 and 9.190, Florida Rules of Appellate Procedure, with the Agency Clerk, 1940 North Monroe Street, Tallahassee, Florida 32399-2202, and by filing a copy of the notice of appeal accompanied by the applicable filing fees with the appropriate district court of appeal. The notice of appeal must be filed (received) in the Office of the Agency Clerk within thirty days after the date this Order is filed with the Clerk.

## Certificate of Service

I hereby certify that a true copy of the foregoing Final Order Denying Declaratory Statement has been provided electronically at the e-mail addresses below and by U.S. Mail to John M. Lockwood, Esq., at 200 West College Avenue, Suite 307, Tallahassee, Florida 32301; Wilbur Brewton, Esq. and Kelly Brewton Plante, Esq., at 225 South Adams Street, Suite 250, Tallahassee, Florida 32301; and, Michael J. Barry, Esq., at 119 South Monroe Street, Suite 202, Tallahassee, Florida 32301 this day of September, 2013.



Electronic Copies to:
John Lockwood <john@lockwoodlawfirm.com>
Wilbur Brewton <wbrewton@bplawfirm.net>
Kelly Brewton Plante <kbplante@bplawfirm.net>
Michael J. Barry <mbarry@rutledge-ecenia.com>

FILED

partment of Business and Professional Regulation

Deputy Agency Clerk FRK Brandon Nichols

CLERK Date

Date 6/21/2013

# STATE OF FLORIDA DEPARTMENT OF BUSINESS AND PROFESSIONAL REGULATION DIVISION OF PARI-MUTUEL WAGERING

In re Petition for Declaratory Statement

Case No. DS2013-12

WEST FLAGLER ASSOCIATES, LTD.,

Petitioner.

## AMENDED PETITION FOR DECLARATORY STATEMENT

COMES NOW, West Flagler Associates, Ltd. ("West Flagler") (collectively the "Petitioners"), and hereby moves pursuant to Section 120.565, Florida Statutes (2012), and Rule 28-105, Florida Administrative Code (2012), and requests the issuance of a declaratory statement by the Division of Pari-Mutuel Wagering (the "Division") regarding the application of Chapter 551, Florida Statutes, and the administrative rules adopted thereunder, to the Petitioner particular set of circumstances. In support of the Petition, the Petitioner state the following:

- 1. The affected agency is the Department of Business and Professional Regulation, Division of Pari-Mutuel Wagering, located at Northwood Centre, 1940 North Monroe Street, Taliahassee, Florida 32399. The Division is the state agency authorized to administer Chapter 551, Florida Statutes, including the conduct of pari-mutuel and slot machine gaming operations See 551.103, Fla Stat. (2012).
- The Division has jurisdiction over this proceeding pursuant to Section 120.565,Florida Statutes.

All references herein to "Chapter" or "Section" are to the applicable chapter or section of the official 2012 version of the Florida Statutes.

- West Flagler's corporates office is located at 450 NW 37th Avenue, Miami,
   Florida 33126. For purposes of this Petition, West Flagler's address is that of its undersigned counsel.
- 4. West Flagler is a greyhound racing permitholder who owns and operates a licensed pari-mutuel facility in Miami-Dade County. The facility is commonly referred to as the Magic City Casino. At such facility, West Flagler conducts pari-mutuel, cardroom and slot machine operations pursuant to various permits and licenses issued by the Division.
- 5. West Flagler conducted live racing during the 2002 and 2003 calendar years at the Magic City Casino and such facility is eligible to conduct slot machine gaming pursuant to Article X, Section 23 of the Florida Constitution (1968).
  - 6. Florida law defines "eligible facility" for slot machine licensing as follows

"Eligible facility" means any licensed pari-mutuel facility located in Miami-Dade County or Broward County existing at the time of adoption of s. 23, Art. X of the State Constitution that has conducted live racing or games during calendar years 2002 and 2003 and has been approved by a majority of voters in a countywide referendum to have slot machines at such facility in the respective county; any licensed pari-mutuel facility located within a county as defined in s. 125.011, provided such facility has conducted live racing for 2 consecutive calendar years immediately preceding its application for a slot machine license, pays the required license fee, and meets the other requirements of this chapter; or any licensed parimutuel facility in any other county in which a majority of voters have approved slot machines at such facilities in a countywide referendum held pursuant to a statutory or constitutional authorization after the effective date of this section in the respective county, provided such facility has conducted a full schedule of live racing for 2 consecutive calendar years immediately preceding its application for a slot machine license, pays the required licensed fee, and meets the other requirements of this chapter.

#### § 551.102(4), Fla. Stat. (2012)

7. West Flagler currently conducts a minimum number of live greyhound performances in order to renew its annual slot machine license. See § 551.104(4)(c), Fla. Stat. (2012).

- 8. Section 551.114(4), Florida Statutes, further provides that "[d]esignated slot machine gaming areas may be located within the current live gaming facility or in an existing building that must be contiguous and connected to the live gaming facility."
- 9. The Petitioner is in doubt as to whether Sections 551.102(4), 551.104(4)(c) and 551.114, Florida Statutes, or any other provision of Florida law, require a slot machine operator to conduct live pari-mutuel performances at the same location in which slot machine gaming is conducted. Specifically, the Petitioner questions whether a permitholder can lease another permitholder's premises, conduct a full schedule of live performances, and still retain eligibility to conduct slot machine operations.
- 10. The Petitioner seek a declaratory statement from the Division concerning how the operative provisions of Chapter 551, or any other provision of Florida law, including any applicable administrative rules, would impact the question presented below regarding the Petitioner's conduct of slot machine gaming operations.

#### Question Presented

Question I: Whether any provision of Chapter 551, Florida Statutes, or any other provision of Florida law, requires a permitholder to conduct a full schedule of live pari-mutuel performances at the same location in which slot machine gaming will be conducted in order to receive and maintain a slot machine license.

WHEREFORE, the Petitioner requests that the Division issue a Declaratory Statement responding to the above-stated questions.

Respectfully submitted this day of June, 2013.

JOHN M. LOCKWOOD, P.A. 200 West College Avenue, Suite 307 Tallahassee, Fiorida 32301

Telephone: (850) 727-5009 Facsimile: (850) 270-2610

Email:

john@lockwoodlawfinn.com

John M. Lockwood Fla. Bar No 28056

Gounsel for West Flagler

## CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a copy hereof has been furnished by electronic mail to Daniel R. Russell, Esq. (drussell@joneswalker.com) and Michael J. Barry, Esq (mbarry@reuphlaw.com).

Attorney

STATE OF FLORIDA
DEPARTMENT OF BUSINESS AND PROFESSIONAL REGULATION DIVISION OF PARI-MUTUEL WAGERING

PILED

Department of Richest and Professional Regulation
Deputy Agency Clerk

CLERK Brandon Nuthols

Date Frie#

2/25/2013

Case No:

In re: Petition for Declaratory Statement WEST FLAGLER ASSOCIATES, LTD.,

Petitioner.

DS 2013-012

### PETITION FOR DECLARATORY STATEMENT

COMES NOW, West Flagler Associates, Ltd. ("West Flagler"), and hereby moves pursuant to Section 120.565, Florida Statutes (2012), and Rule 28-105, Florida Administrative Code (2010), and requests the issuance of a declaratory statement by the Division of Pari-Mutuel Wagering (the "Division") regarding the application of Chapter 551, Florida Statutes, and the administrative rules adopted thereunder, to West Flagler's particular set of circumstances. In support of the Petition, West Flagler states the following:

- 1. The affected agency is the Department of Business and Professional Regulation, Division of Pari-Mutuel Wagering, located at Northwood Centre, 1940 North Monroe Street, Tallahassee, Florida 32399. The Division is the state agency authorized to administer Chapter 551, Florida Statutes, including the conduct of pari-mutuel and slot machine gaming operations. See 551.103, Fla. Stat. (2012).
- The Division has jurisdiction over this proceeding pursuant to Section 120.565,
   Florida Statutes.

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DBPR Agency Clerk-

All references herein to "Chapter" or "Section" are to the applicable chapter or section of the official 2012 version of the Florida Statutes.

- West Flagler's corporates office is located at 450 NW 37th Avenue, Miami,
   Florida 33126. For purposes of this Petition, West Flagler's address is that of the undersigned counsel.
- 4. West Flagler owns and operates the Magic City Casino in Miami, Florida, and is licensed by the Division to conduct pari-mutuel, cardroom and slot machine operations. West Flagler holds two pari-mutuel wagering permits at this location, one for greyhound operations and one for jai alai operations.
- West Flagler conducted live racing during the 2002 and 2003 calendar years at the Magic City Casino and such facility is eligible to conduct slot machine gaming pursuant to Article X, Section 23 of the Florida Constitution (1968).
  - Florida law defines "eligible facility" for slot machine licensing as follows:

"Eligible facility" means any licensed pari-mutuel facility located in Miami-Dade County or Broward County existing at the time of adoption of s. 23, Art. X of the State Constitution that has conducted live racing or games during calendar years 2002 and 2003 and has been approved by a majority of voters in a countywide referendum to have slot machines at such facility in the respective county; any licensed pari-mutuel facility located within a county as defined in s. 125.011, provided such facility has conducted live racing for 2 consecutive calendar years immediately preceding its application for a slot machine license, pays the required license fee, and meets the other requirements of this chapter; or any licensed parimutuel facility in any other county in which a majority of voters have approved slot machines at such facilities in a countywide referendum held pursuant to a statutory or constitutional authorization after the effective date of this section in the respective county, provided such facility has conducted a full schedule of live racing for 2 consecutive calendar years immediately preceding its application for a slot machine license, pays the required licensed fee, and meets the other requirements of this chapter.

§ 551.102(4), Fla. Stat. (2012).

7. West Flagler currently conducts a minimum number of live greyhound performances in order to renew its annual slot machine license. See § 551.104(4)(c), Fla. Stat. (2012). Section 551.114(4), Florida Statutes, also provides that "[d]esignated slot machine

gaming areas may be located within the current live gaming facility or in an existing building that must be contiguous and connected to the live gaming facility."

- 8. West Flagler is in doubt as to whether Sections 551.102(4), 551.104(4)(c) and 551.114, Florida Statutes, or any other provision of Florida law, require a slot machine operator to conduct live pari-mutuel performances at the same location in which slot machine gaming is conducted. Specifically, West Flagler questions whether a permitholder can lease another permitholder's premises, conduct a full schedule of live performances, and still retain eligibility to conduct slot machine operations.
- 9. West Flagler seeks a declaratory statement from the Division concerning how the operative provisions of Chapter 551, or any other provision of Florida law, including any applicable administrative rules, would impact the question presented below regarding West Flagler's conduct of slot machine operations at the Magic City Casino.

#### **Ouestions Presented**

Question 1: Whether any provision of Chapter 551, Florida Statutes, or any other provision of Florida law, requires a permitholder to conduct a full schedule of live pari-mutuel performances at the same location in which slot machine gaming will be conducted in order to receive an initial slot machine license.

Question 2: Whether any provision of Chapter 551, Florida Statutes, or any other provision of Florida law, requires a permitholder to conduct a full schedule of live pari-mutuel performances at the same location in which slot machine gaming is conducted in order to renew its annual slot machine license.

WHEREFORE, West Flagler requests that the Division issue a Declaratory Statement responding to the above-stated questions.

Respectfully submitted this 25 day of February, 2013.

JOHN M. LOCKWOOD, P.A.

Counsel for Petitioner

200 West College Avenue, Suite 307

Tallahassee, Florida 32301

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Facsimile: Email:

john@lockwoodlawfirm.com

By: // Lockwood

## **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that the original of the foregoing document was filed via hand delivery with the Agency Clerk of the Department of Business and Professional Regulation at 1940 North Monroe Street, Tallahassee, Florida 32399-1035 on this \_\_\_\_\_\_\_ day of February 2013.

Jøhn M. Lockwood